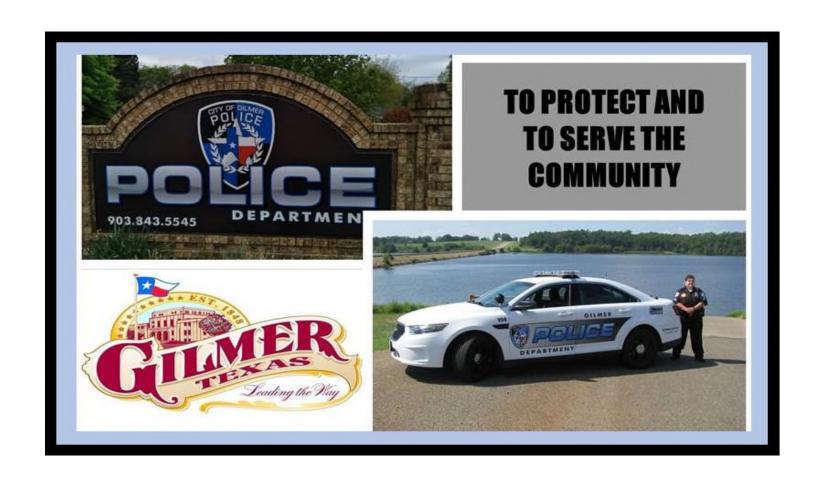
Comprehensive Annual Financial Report For the Fiscal Year Ended September 30, 2020



CITY OF GILMER, TEXAS

COMPREHENSIVE ANNUAL FINANCIAL REPORT

FOR THE YEAR ENDED SEPTEMBER 30, 2020

ISSUED BY

CITY OF GILMER, TEXAS

GREG HUTSON CITY MANAGER

City of Gilmer, Texas Comprehensive Annual Financial Report For The Year Ended September 30, 2020

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March 31, 2021

The Honorable Mayor and City Council of the City of Gilmer

The Texas Local Government Code states that a municipality shall have its records and accounts audited annually and shall have annual financial statements prepared based on the audit. The Comprehensive Annual Financial Report of the City of Gilmer, Texas (the "City") for the year ended September 30, 2020, is hereby submitted to fulfill that requirement.

Responsibility for both the accuracy of the presented data and the completeness and fairness of the presentation, including all disclosures, rests with the City. To the best of our knowledge and belief, the enclosed data is accurate in all material respects and is reported in a manner designed to present fairly the financial position and results of operations of the various funds of the City. All disclosures necessary to gain an understanding of the City's financial affairs have been included. Because the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

Karen A. Jacks & Associates, P.C., has issued an unmodified ("clean") opinion on the City of Gilmer's financial statements for the year ended September 30, 2020. The independent auditor's report is located at the front of the financial section of this report.

Management's discussion and analysis (the "MD&A") immediately follows the independent auditor's report and provides a narrative introduction, overview, and analysis of the basic financial statements. The MD&A complements this letter of transmittal and should be read in conjunction with it.

PROFILES OF THE CITY

The City of Gilmer, founded in 1848, is the county seat of Upshur County. Gilmer is located 35 miles northeast of Tyler and 22 miles northwest of Longview. The city's namesake is Thomas W. Gilmer who died during the test firing of a new cannon on the USS *Princeton* on February 28, 1844. The City has a population of 5,100 within the Gilmer ISD school district. Gilmer ISD operates 1 elementary school, 1 intermediate school, 1 junior high, and 1 high school within city boundaries. The City of Gilmer operates under a council-manager form of government. The governing body is comprised of 2 at large elected council members, and 4 council members elected from their respective districts. The governing body is made up of a Mayor and six Council members. Length of office for all Council members and the Mayor are two-year staggered terms. The City Council appoints the City Manager, City Attorney, and Municipal Court Judge. All other staff members work either directly or indirectly under the direction of the City Manager.

The combined Financial Statements of the City of Gilmer include all governmental activities, business-type activities, organizations, and functions for which the City exercises significant oversight responsibility. The criteria considered in determining governmental activities to be reported within the City's combined financial statements are based upon and consistent with those set forth in Section 2100 of GASB's "Codification of Governmental Accounting and Financial Reporting Standards". Based on this criterion the Gilmer Economic Development Corporation is included in this report as a component unit of the City of Gilmer.

The City Council appoints its boards and commissions, which do not meet the established criteria for inclusion in the reporting entity and are therefore excluded from this report. They are the following:

- 1. Planning & Zoning
- 2. Board of Adjustments
- 3. Airport Advisory Board
- 4. Gilmer Housing Authority
- 5. Park Advisory Board
- 6. Condemnation Board

Currently, the City Council serves in these capacities. The City provides services to its citizens that are considered necessary and meaningful and that can be provided by the City at a reasonable cost. Major service provided under general government and enterprise functions are: police and fire protection, water, wastewater, solid waste, street upkeep and maintenance, stormwater, and general administrative services. Other services include code enforcement, building inspection, animal control, and economic development. The City operates a municipal court as established by City ordinance.

LOCAL ECONOMY

The City of Gilmer, the Northeast Texas Region, and the State of Texas have experienced steady economic growth over the last several years with continued expansion expected. The population (area and city) is expected to increase over the next few years. As such, the number and types of businesses will increase within the city. Types of existing businesses supporting the local economy include manufacturing, feed stores, repair businesses, restaurants, convenience stores, motels, retail, and other service-oriented businesses. The City's major sources of revenue are sales and ad valorem property taxes and have fluctuated according to prevailing business conditions.

In spite of the pandemic, the city sales tax continues to improve year over year. As people stayed closer to home, so did their sales tax dollars which benefit city finances. Property tax revenues also increased due to an increase in appraised values. However, all other revenue categories experienced declines due to measures and efforts taken by city, county, state, and national governments to combat and mitigate the spread of the Coronavirus (COVID-19).

The area unemployment rate for 2020 ranged from a high of 12.0% in May to 8.7% in November. The state unemployment rate for November was 8.1%. The unemployment rate continues to improve as the county, state, and nation recover from the pandemic of 2020.

The City and area economic development groups continue to combine efforts to make Gilmer and the surrounding area a better place to live, work, and play. The Economic Development Corporation, Gilmer Industrial Foundation, Upshur Area Business Roundtable, and Gilmer Area Chamber of Commerce are committed to marketing the City's assets and encouraging business relocation, retention, and entrepreneurial activity. The City of Gilmer is seeing continued growth and management believes we will continue to see increases in population and future development projects.

LONG-TERM FINANCIAL PLANNING

The City's overall financial position is sound. While some areas of the city finances took a "hit" due to the pandemic, overall, the effect was marginal at best. The reserves in all funds are adequate and will continue to increase over the next 3-5 years. Continued focus by management on cost containment and increased revenues are crucial toward meeting this ongoing objective. In addition, these reserves are monitored which is accomplished through continual refinement of long-range fund projections.

Improvements to water and sewer infrastructure are in process using CARES Act funds allocated to the city this year. Such improvements are a top priority for the city leadership.

FINANCIAL PROCEDURES AND BUDGETARY CONTROLS

The City's accounting records for general government are maintained on a modified accrual basis, with revenues being recorded when available and measurable, and expenditures being recorded when the services or goods are received and the liabilities are incurred. Accounting records for the City's water and sewer utility and other proprietary activities are maintained on the accrual basis. The budgetary process begins each year with the preparation of both current and proposed year revenue estimates by the City's financial management staff, and expenditure estimates by each City's division. Budgets are reviewed by the City Manager who submits a recommended budget to the City Council. The City Council approves all budget amendments.

MAJOR INITIATIVES

Major initiatives completed during the fiscal year include:

- Airport obstruction survey, and master plan
- Airport rehabilitation of runway, aprons, and taxiway
- Airport install of REIL lighting system
- Airport Security (controlled access gates by keypad code, camera/video system, and terminal building security)
- New City website with increased capabilities for interaction with the public
- Purchase of new fire truck
- Lake Gilmer spillway repair
- Windows 10 & Incode ERP software upgrades and new computer hardware city wide
- Pandemic related upgrades to HVAC at city hall to minimize airborne virus spread among city staff and citizens doing business at city hall.
- 2019 Street Improvements
 - o Cherokee Trace (Madeline to Smith)
 - Park Street (Myra to Bledsoe)
 - Abney Street (Clark to Newsome+150')

Projects currently in process and/or undertaken in this fiscal year include:

- Grant funding of new generators (stationary & mobile) for wastewater treatment, pump stations, and other wells
- Airport LED runway lighting
- Airport GPS approach activation (requires clearances & respective survey)
- 2020 Street Improvements
 - Abney Street (Frazier to Clark)
 - Walnut Street (Montgomery to Bledsoe)
 - Mary Street (Montgomery to Bledsoe)
 - Pecan Street (Montgomery to Cherokee Trace)
 - Pecan Street (Montgomery to Bledsoe)
 - Mitchell (Walnut to Mary)

Projects (short term & long term) planned for the future include:

- Parks improvements/upgrades
- New land use map and updated zoning map
- Comprehensive Plan
- Security cameras on town square

OTHER INFORMATION

In mid-March, the City Manager locked down city hall for the remainder of the fiscal year. However, we continued to do business with citizens and the public without interruption. This was only possible because of the presence of a drive-thru (as this building was previously a bank) that was activated so that the public could continue to transact business with the city.

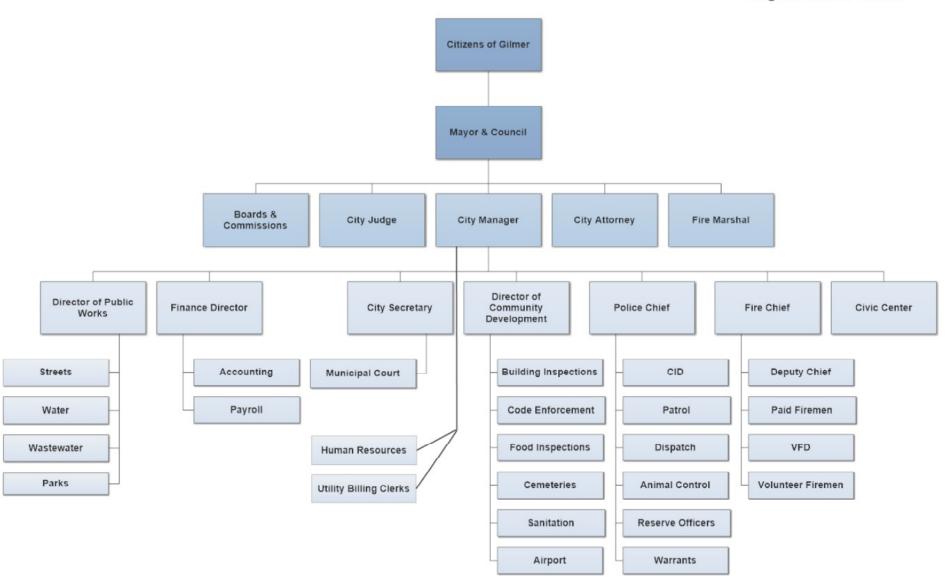
Gilmer ISD students and staff started the school year in a new high school with state-of-the-art technology. This new school represents a critical segment of economic development and quality of life in the City of Gilmer. It also represents the combined efforts of the school district, county, city, local businesses, and citizens working together to move the City forward for the betterment of the community and future generations. It is an exciting time to be in Gilmer, Texas.

Lastly, the preparation of this report could not have been accomplished without the efficient and dedicated services of the entire staff. I would like to express my appreciation to all members of the departments who assisted and contributed to the preparation of this report. Due credit is also given to the Mayor and City Council for their interest and support in planning and conducting the financial operations of the City in a responsible and progressive manner.

Respectfully submitted,

Greg Hutson City Manager

City of Gilmer Organization Chart





Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

City of Gilmer Texas

For its Comprehensive Annual Financial Report For the Fiscal Year Ended

September 30, 2019

Christopher P. Morrill

Executive Director/CEO

CITY OF GILMER, TEXAS LIST OF PRINCIPAL OFFICIALS SEPTEMBER 30, 2020

Elected Officials

Office					
Mayor					
Mayor Pro-Tem					
Council Member					
Council Member					
Council Member					
Council Member					
Council Member					

Appointed Officials

Name	Position
Greg Hutson	City Manager
Maria Cisneros	City Secretary

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KAREN A. JACKS & ASSOCIATES, P.C.

Certified Public Accountants

P.O. Box 3167 Longview, Texas 75606

Longview, Texas 75604 Fax: 903·238·9838

1501 Colony Circle

Phone: 903-238-8822

Karen A. Jacks, CPA, CGMA Peggy J. Lantz, CPA Chanie A. Johnson, CPA

Independent Auditors' Report

To the Honorable Mayor and City Council City of Gilmer, Texas 110 Buffalo Gilmer, Texas 75644

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Gilmer, Texas ("the City") as of and for the year ended September 30, 2020, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Gilmer, Texas as of September 30, 2020, and the respective changes in financial position, and, where applicable, cash flows thereof and the respective budget comparison for the General Fund and the major special revenue fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, schedule of the City's proportionate share of the net pension liability (TESRS), schedule of City pension contributions (TESRS), schedule of changes in the City's net pension liability (TMRS), schedule of the City pension contributions (TMRS), schedule of City OPEB contributions and schedule of changes in the City's total OPEB liability and related ratios identified as Required Supplementary Information in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Gilmer, Texas' basic financial statements. The introductory section, combining nonmajor fund financial statements, budgetary comparison schedules, and statistical section are presented for purposes of additional analysis and are not required parts of the basic financial statements.

The combining nonmajor fund financial statements and budgetary comparison schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining nonmajor fund financial statements and budgetary comparison schedules are fairly stated in all material respects in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 17, 2021 on our consideration of City of Gilmer, Texas' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering City of Gilmer, Texas' internal control over financial reporting and compliance.

Karen a. Jacko & associates, P.C.

Karen A. Jacks & Associates, P.C.

Longview, Texas March 17, 2021

City of Gilmer, Texas

Management's Discussion and Analysis

For Year Ended September 30, 2020

As management of the City of Gilmer, we offer readers of the City's financial statement this narrative overview and analysis of the financial activities for the fiscal year ended September 30, 2020. We encourage readers to consider the information presented here in conjunction with additional information in the City's financial statements that follow this section.

FINANCIAL HIGHLIGHTS

- The City of Gilmer's assets and deferred outflows of resources on September 30, 2020 totaled \$38,440,183 compared to its liabilities and deferred inflows of resources of \$14,143,091; the excess of assets over liabilities (net position) was \$24,297,092. The city's total net position increased by \$1,727,114. The increase is attributable to a reduced amount of funds needed to repay debt.
- During the year ended September 30, 2020, the City approved the refunding of Waterworks & Sewer System Revenue Bonds, Series 2010, maturing 2021-2034 resulting in a savings of \$561,115 over the remaining term of the refunded bond. Accelerating 96.5% of the interest savings over a period of 7 years resulted in an average annual savings of \$77,320.
- The General Fund revenues were \$4,050,605 with expenditures of \$4,033,652. There were also net transfers out of the General Fund to other funds of \$20,278 which resulted in a decrease to fund balance of \$3,325. On September 30, 2020, the General Fund had a fund balance of \$2,252,632.

OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide financial statements- The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

The Statement of Net Position presents information on all of the City's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The Statement of Activities presents information showing how the City's net position changed during the fiscal year. All changes in net position are reported when the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes, earned but unused compensated absences).

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City include general government and administration and public safety. The business-type activities of the City include water and sewer, airport, and sanitation operations.

Fund Financial Statements - A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into two major categories – governmental funds and proprietary funds.

Governmental Funds- Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements focus on current sources and uses of spendable resources as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the Governmental Funds Balance Sheet and the Governmental Fund Statements of Revenues, Expenditures, and Changes in Fund Balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains three major governmental funds. Information is presented separately in the Governmental Fund Balance Sheet and in the Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balances for the General, Economic Development and Debt Service funds. Data from the other non-major funds are combined into a single, aggregated presentation.

Proprietary Funds- The City maintains one type of proprietary fund. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its water and sewer, airport, and sanitation operations.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the Water & Sewer and Sanitation funds since they are considered to be major funds of the City. The Airport fund is also included as an Enterprise fund but is maintained separately.

Notes to the Financial Statements- The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net position may serve over time as a useful indicator of government's financial position. In the case of the City of Gilmer, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$24,297,092, as of September 30, 2020, an increase of \$1,727,114 from the previous year.

The largest portion of the City's net position, 75.89%, reflects its net investment in capital assets (e.g., land, building, equipment, improvements, construction in progress and infrastructure), less any debt used to

acquire those assets that is still outstanding. The City uses these capital assets to provide service to citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

CITY OF GILMER'S NET POSITION

	Governmental Activities		Business-Type Activities				Total				
		2019	2020		2019		2020		2019		2020
Current and other assets	\$	4,216,117	\$ 4,566,325	\$	3,184,906	\$	3,705,533	\$	7,401,023	\$	8,271,858
Capital assets		11,417,062	11,305,401		18,021,763		18,269,095		29,438,825		29,574,496
Total assets		15,633,179	15,871,726		21,206,669		21,974,628		36,839,848		37,846,354
Deferred outflows related to pensions		537,907	213,130		133,253		55,261		671,160		268,391
Deferred outflows related to OPEB		933	18,077		233		4,805		1,166		22,882
Loss on defesance of debt		-	-		365,695		302,556		365,695		302,556
Total deferred outflows of resources		538,840	231,207		499,181		362,622		1,038,021		593,829
Current liabilities		667,263	765,147		973,338		961,901		1,640,601		1,727,048
Noncurrent liabilities, due in											
more than one year		5,993,645	5,093,680		7,548,948		6,871,028		13,542,593		11,964,708
Total liabilities		6,660,908	5,858,827		8,522,286		7,832,929		15,183,194		13,691,756
Deferred inflows related to pensions		89,389	341,661		22,075		93,581		111,464		435,242
Deferred inflows related to OPEB		10,586	12,713		2,647		3,380		13,233		16,093
Total deferred inflows of resources		99,975	354,374		24,722		96,961		124,697		451,335
Net position											
Capital assets		6,821,524	7,039,867		10,612,940		11,400,545		17,434,464		18,440,412
Restricted		1,673,212	1,936,525		109,639		89,166		1,782,851		2,025,691
Unrestricted		916,400	913,340		2,436,263		2,917,649		3,352,663		3,830,989
Total net position	\$	9,411,136	\$ 9,889,732	\$	13,158,842	\$	14,407,360	\$	22,569,978	\$	24,297,092

Analysis of the City's Operations- Overall the City had an increase in net position of \$1,727,114. Governmental activities increased the net position by \$478,596 and net position from business-type activities increased by \$1,248,518.

In fiscal year 2012, the City of Gilmer was awarded a grant from the Texas Department of Transportation. The grant proceeds, along with local matching funds, are to be used to acquire land for the City's airport. In fiscal year 2015, work began on the project. This project was completed in fiscal year 2020.

The following table provides a summary of the City's operations for the years ended September 30, 2019 and 2020.

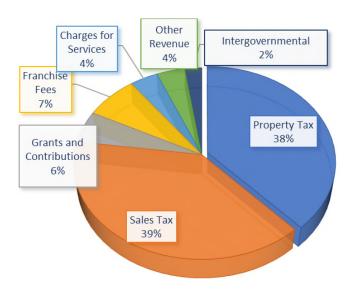
CITY OF GILMER'S CHANGES IN NET POSITION

	Governmenta 2019	l Activities 2020	Business-Type Activ 2019 2	vities	Total 2020
REVENUES:					
PROGRAM REVENUES:					
Charges for services	\$ 443,157 \$	373,334	\$ 2,976,975 \$ 2	2,999,656 \$ 3,420,	132 \$ 3,372,990
Operating grants & contributions	6,953	288,446	6,298		251 318,185
Capital grants & contributions	15,882	-	296,669	591,184 312,	
GENERAL REVENUES:					
Property taxes, levied for general purposes	1,355,243	1,425,331	-	- 1,355,	243 1,425,331
Property taxes, levied for debt service	593,138	594,290	-	- 593,	138 594,290
Sales taxes	1,268,371	1,404,959	-	- 1,268,	371 1,404,959
Sales taxes for Economic Development	631,867	700,083	-	- 631,	867 700,083
Franchise taxes	322,465	392,935	-	- 322,	465 392,935
Other taxes	61,302	54,022	-	- 61,	302 54,022
Penalty and interest	16,235	18,233	-	- 16,	235 18,233
Investment earnings	38,871	32,299	18,429	18,558 57,	300 50,857
Miscellaneous revenue	67,646	78,456	62,270	14,204 129,	916 92,660
(Loss) Gain on sale of equipment	8,808	(10,942)	39,770		578 13,984
TOTAL REVENUES	4,829,938	5,351,446	3,400,411 3	8,230,	349 9,029,713
EXPENSES:					
Legislative	25,693	28,839	-	,	693 28,839
Municipal court	88,044	84,401	-		044 84,401
Executive/administration	249,241	230,866	-	- 249,	
Community development	167,865	158,916	-	- 167,	
Financial administration	179,845	169,325	-	- 179,	,
Police	1,511,949	1,570,996	-	- 1,511,	
Fire protection	751,576	707,629	-	- 751,	
Highways and streets	578,257	445,483	-	- 578,	
Parks	60,614	64,220	-	,	614 64,220
Lake	2,415	6,085	-		415 6,085
Civic center	278,199	266,937	-	- 278,	*
Economic Development	297,806	297,806	-	- 297,	
Non departmental	251,713	245,373	-	- 251,	
Interest	195,367	171,882	-	- 195,	
Fiscal agent fees	2,900	2,900	<u>-</u>		900 2,900
Water & sewer	-	-		2,041,456 1,947,	
Sanitation	-	-	697,238	727,774 697,	
Airport	-		123,348	81,711 123,	
TOTAL EXPENSES	4,641,484	4,451,658	2,767,913 2	2,850,941 7,409,	397 7,302,599
Increase in net position before transfers	188,454	899,788	632,498	827,326 820,	952 1,727,114
Transfers in (out)	(57,072)	(421,192)	57,072	421,192	
CHANGES IN NET POSITION	131,382	478,596	689,570 1	,248,518 820,	952 1,727,114
NET POSITION - BEGINNING	9,279,754	9,411,136	12,508,628 13	3,158,842 21,788,	382 22,569,978
PRIOR PERIOD ADJUSTMENT			(39,356)		356) -
NET POSITION - ENDING	\$ 9,411,136	9,889,732	\$ 13,158,842 \$ 14	\$ 22,569,	978 \$ 24,297,092

Graphic presentations of selected data from the summary tables are displayed below to assist in the analysis of the City's activities.

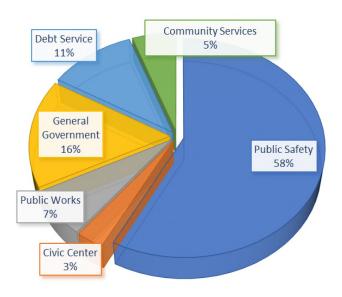
For the year ended September 30, 2020, revenues from governmental activities totaled \$5,351,446. Property tax, sales tax, and charges for services are the City's largest revenue sources. Property tax receipts increased with no change in the city's adopted tax rate from the prior year. This increase is attributed to the rise in local property tax valuations. Sales tax receipts also increased in spite of the pandemic due to efforts by local, state, and federal governments to mitigate the spread of COVID-19. People stayed close to home and sales tax dollars did as well.

REVENUE

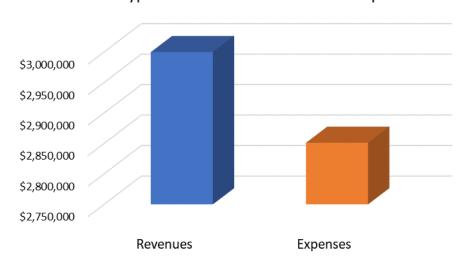


For the year ended September 30, 2020, expenses for governmental activities totaled \$4,451,658. This represents an decrease of \$189,826 or 4.1% from the prior year. The City's largest functional expense is public safety of \$2,278,625 which increased \$15,100 or 1.0% from the prior year. This increase is due in part, to a general increase in salaries and wages, and healthcare costs.

EXPENSES



Business-type activities are shown comparing operating costs to revenue generated by related services.



Business-Type Activities - Revenues and Expenses

For the year ended September 30, 2020, charges for services by business-type activities totaled \$2,999,656. This is an increase of \$22,681 or 0.01% from the previous year as a result of wetter weather than what is normal during the summer months. Grants and contributions increased by \$317,956.

Total expenses increased by \$83,028 or 2.99% from the previous year.

FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS

Governmental funds- The focus of the City of Gilmer's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year. The City's governmental funds consist primarily of the General Fund, Economic Development Fund, Debt Service Fund, and Other Governmental Funds.

The City of Gilmer's general fund reported at end of the current fiscal year, an ending fund balance of \$2,252,632 which is a decrease of \$3,325 from last fiscal year's balance of \$2,255,957. Of the current balance, \$1,965,730 constitutes unassigned fund balance. \$57,406 was committed for street maintenance. The remainder of the fund balance is restricted by statute or its providers, such as construction (\$1,951) and other purposes (\$148,155) or has been assigned by the City to express intent for a narrower purpose than general government obligations (\$75,413) and to indicate that it is not available for new spending because it has already been obligated for debt service or other restricted purposes or assigned a specific City initiative. Information on the amounts restricted or assigned for other purposes can be found in the Notes to the Financial Statements.

The City of Gilmer's economic development fund reported at end of the current fiscal year, an ending fund balance of \$1,625,465 which is an increase of \$282,526 from last fiscal year's balance of \$1,342,939. This fund balance is restricted by debt covenant and is not available for new spending.

The City of Gilmer's other governmental funds reported at end of the current fiscal year, an ending fund balance of \$132,353 which is a decrease of \$10,357 from last fiscal year's balance of \$142,710. The fund balance is restricted by statute or its providers, such as other purposes (\$140,245) to indicate that it is not available for new spending because it has already been obligated for restricted purposes. Information on the amounts restricted for other purposes can be found in the Notes to the Financial Statements.

Proprietary funds- The City's proprietary funds consist primarily of Water & Sewer, Sanitation, and Airport funds. These fund statements provide the same type of information found in the government-wide financial statements, but in more detail.

Total Net Position of the Water and Sewer fund at end of the current fiscal year was \$10,359,144 which represents an increase of \$547,736. Of the Total Net Position, \$2,300,311 represents unrestricted net position at the end of the current fiscal year.

Total Net Position of the Sanitation fund at the end of the current fiscal year was \$685,049 which represents an increase of \$85,573. Of the Total Net Position, \$454,565 represents unrestricted net position at the end of the current fiscal year.

Total Net Position of the Airport fund at the end of the current fiscal year was \$3,363,167 which represents an increase of \$615,209. Of the Total Net Position, \$162,773 represents unrestricted net position at the end of the current fiscal year.

General Fund Budget vs. Actual Variances - Total actual revenues exceeded budgeted revenues by \$583,929 for the current fiscal year primarily due to actual sales tax receipts exceeding budgeted sales tax by \$309,161, and grant revenue exceeding budgeted grant revenue by \$205,424. Actual fines and forfeitures were 21% (\$45,672) less than the budgeted amount due to the pandemic related decrease in writing citations. Other revenue line-item variances that were negative in nature, were not significant and/or were offset by other revenue line items that contained positive variances. In addition, total actual expenditures were less than total budgeted expenditures for the current fiscal year by \$260,961 contributing to an excess of revenues over expenditures in the amount of \$844,890. Lastly, a significant amount of actual transfers in (83%) is due to the 15% administrative fee assessed against the EDC sales tax to use for capital improvements to infrastructure during the current fiscal year.

CAPITAL ASSETS

The City of Gilmer's investment in capital assets for its governmental and business-type activities as of September 30, 2020 amounts to \$29,574,496 (net of accumulated depreciation). This investment in capital assets includes land, infrastructure, buildings, improvements, machinery & equipment, and construction in progress.

Capital Assets at Year-end Net of Accumulated Depreciation

Governmental Activities		Business-Ty	pe Activities	Total		
2019	2020	2019	2020	2019	2020	
\$ 1,727,528	\$ 1,727,528	\$ 4,997,314	\$ 5,111,306	\$ 6,724,842	\$ 6,838,834	
5,637,864	5,283,984	8,729,537	8,510,711	14,367,401	13,794,695	
3,370,464	3,212,673	665,969	588,281	4,036,433	3,800,954	
-	-	3,236,920	3,128,318	3,236,920	3,128,318	
681,206	1,076,716	28,614	24,191	709,820	1,100,907	
-	4,500	363,409	906,288	363,409	910,788	
\$ 11,417,062	\$ 11,305,401	\$ 18,021,763	\$ 18,269,095	\$ 29,438,825	\$ 29,574,496	
	2019 \$ 1,727,528 5,637,864 3,370,464 - 681,206	2019 2020 \$ 1,727,528 \$ 1,727,528 5,637,864 5,283,984 3,370,464 3,212,673 681,206 1,076,716 - 4,500	2019 2020 2019 \$ 1,727,528 \$ 1,727,528 \$ 4,997,314 5,637,864 5,283,984 8,729,537 3,370,464 3,212,673 665,969 - - 3,236,920 681,206 1,076,716 28,614 - 4,500 363,409	2019 2020 2019 2020 \$ 1,727,528 \$ 1,727,528 \$ 4,997,314 \$ 5,111,306 5,637,864 5,283,984 8,729,537 8,510,711 3,370,464 3,212,673 665,969 588,281 - - 3,236,920 3,128,318 681,206 1,076,716 28,614 24,191 - 4,500 363,409 906,288	2019 2020 2019 2020 2019 \$ 1,727,528 \$ 1,727,528 \$ 4,997,314 \$ 5,111,306 \$ 6,724,842 5,637,864 5,283,984 8,729,537 8,510,711 14,367,401 3,370,464 3,212,673 665,969 588,281 4,036,433 - - 3,236,920 3,128,318 3,236,920 681,206 1,076,716 28,614 24,191 709,820 - 4,500 363,409 906,288 363,409	

At the end of the current fiscal year, the City of Gilmer had total long-term debt of \$11,436,640. Of this amount, \$1,164,298 comprises bonded debt backed by the full faith and credit of the government, \$41,480 represents the balance of a note payable backed by the full faith and credit of the government, while \$5,590,000 represents bonds secured solely by water and sewer revenues and \$1,125,702 represents Combination Tax and Revenue Certificates of Obligation which are secured by tax receipts as well as water and sewer revenue. The remainder amount of \$3,050,000 does not constitute an obligation of the City of Gilmer but is reported herein as an obligation of its component unit, Gilmer Economic Development Corporation.

Outstanding Debt at Year End Bonds and Notes Payable

	Governmental Activities		Business-Ty	pe Activities	Total			
	2019	2020	2019	2020	2019	2020		
General Obligation Bonds	\$1,316,826	\$1,164,298	\$ -	\$ -	\$ 1,316,826	\$ 1,164,298		
Revenue Bonds Payable	-	-	6,305,000	5,590,000	6,305,000	5,590,000		
Notes	46,670	41,480			46,670	41,480		
Tax & Revenue CO	-	-	1,273,174	1,125,702	1,273,174	1,125,702		
Premium (discount) on issuance of debt	26,786	23,438	196,342	455,404	223,128	478,842		
Sub-total	1,390,282	1,229,216	7,774,516	7,171,106	9,164,798	8,400,322		
Sales Tax & Revenue Bonds	3,220,000	3,050,000	_	_	3,220,000	3,050,000		
Premium (discount) on issuance of debt	(14,744)	(13,682)	-	-	(14,744)	(13,682)		
Sub-total	3,205,256	3,036,318		-	3,205,256	3,036,318		
Total	\$4,595,538	\$4,265,534	\$7,774,516	\$7,171,106	\$12,370,054	\$11,436,640		

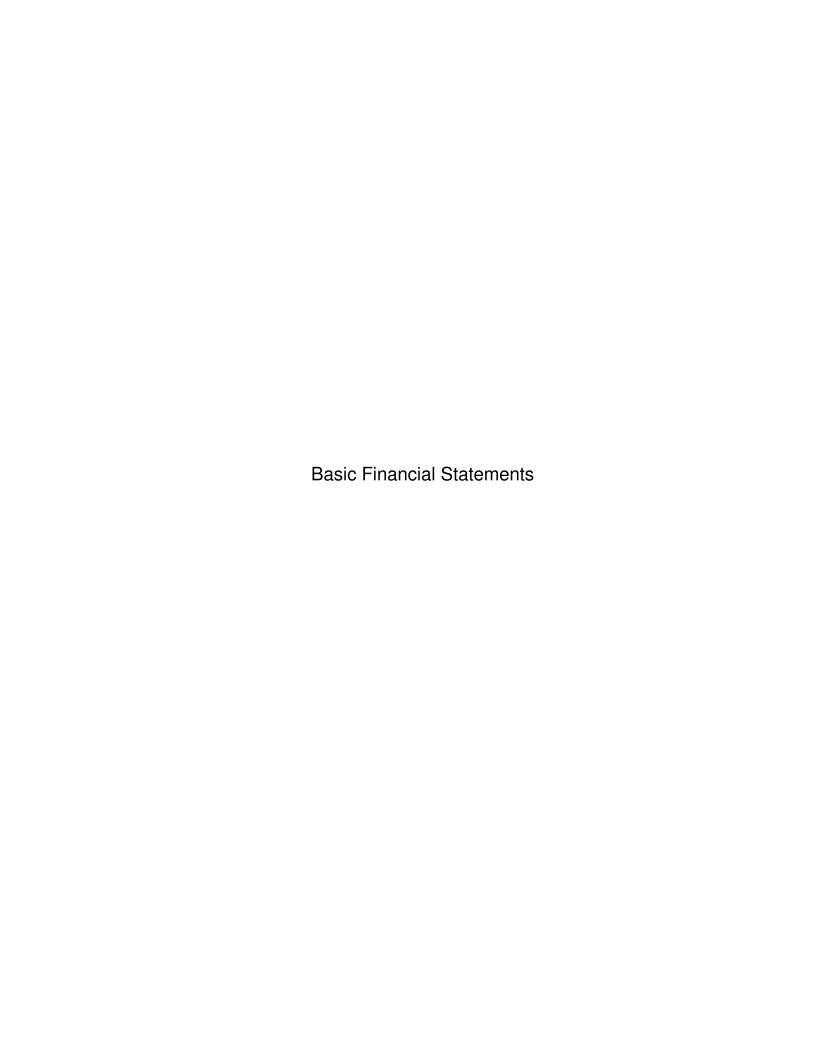
ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES

The City's elected and appointed officials considered many factors when setting the fiscal year 2019-2020, budget and rates. Sales tax receipts had shown an increase in fiscal year 2019-2020 over the previous three years; however, the revenue was still budgeted conservatively. The city sales tax rate is 1.5%. Of that rate, .5% is allocated for economic development and the remainder for general government. In addition, 85% of the EDC sales tax is appropriated for debt service of Lake Gilmer with the remainder allocated for capital projects. The city collected taxes on beer and wine sales but the total for the year was not material. The property tax rate for 2020-2021 increased slightly to \$.635102/\$100 from the 2019-2020 rate of \$.629523/\$100. The 2020-2021 tax rate is considered to be the no-new-revenue tax rate.

REQUEST FOR INFORMATION

The financial report is designed to provide our citizens, customers, investors, and creditors with a general overview of the City's finances. If you have questions about this report or need any additional information, contact the City's business office at City of Gilmer, 110 Buffalo, Gilmer, Texas, 75644.

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CITY OF GILMER, TEXAS STATEMENT OF NET POSITION SEPTEMBER 30, 2020

	Governmental Activities	Business-type Activities	Total
ASSETS:			
Cash and cash equivalents	\$ 2,270,766	\$ 2,136,307	\$ 4,407,073
Restricted cash		133,680	133,680
Investments	1,627,656	917,750	2,545,406
Receivables:	0.40.470		0.40.470
Taxes	313,479		313,479
Accounts		486,866	486,866
Notes	11,504		11,504
Other	326,937	7,115	334,052
Internal Balances	11,454	(11,454)	
Prepaid expenses	4,529	35,269	39,798
Capital assets (net of accumulated depreciation)	4 707 500	E 444 000	0.000.004
Land	1,727,528	5,111,306	6,838,834
Construction in progress	4,500	906,288	910,788
Infrastructure	5,283,984	11,639,029	16,923,013
Buildings and improvements	3,212,673	588,281	3,800,954
Furniture and equipment	1,076,716	24,191	1,100,907
Total Assets	15,871,726	21,974,628	37,846,354
DEFERRED OUTELOWS OF RESOURCES.			
DEFERRED OUTFLOWS OF RESOURCES:	010 100	EE 001	000 001
Deferred outflows related to pensions Deferred outflows related to OPEB	213,130	55,261	268,391
	18,077	4,805	22,882
Loss on defeasance of debt		302,556	302,556
Total deferred outflows of resources	231,207	362,622	593,829
LIABILITIES:			
Accounts payable	162,158	133,013	295,171
Accrued wages	66,515	17,811	84,326
Other liabilities	31,461		31,461
Accrual for compensated absences	123,744	9,364	133,108
Accrued interest payable	33,791	59,445	93,236
Unearned revenue	4,500	1,200	5,700
Customer deposits, payable from restricted assets		133,680	133,680
Noncurrent liabilities:		100,000	100,000
Due within one year	342,978	607,388	950,366
Due in more than one year	3,922,556	6,563,718	10,486,274
Net pension liability	1,027,113	269,028	1,296,141
Net OPEB liability	144,011	38,282	182,293
Total liabilities	5,858,827	7,832,929	13,691,756
DEFERRED INFLOWS OF RESOURCES:			
Deferred inflows related to pensions	341,661	93,581	435,242
Deferred inflows related to OPEB	12,713	3,380	16,093
Total deferred inflows of resources	354,374	96,961	451,335
NET POSITION:			
Net Investment in Capital Assets	7,039,867	11,400,545	18,440,412
Restricted For:			
Debt Service	1,642,197	89,166	1,731,363
Capital Projects	1,951		1,951
Other Purposes	292,377		292,377
Unrestricted	913,340	2,917,649	3,830,989
Total Net Position	\$ 9,889,732	\$ 14,407,360	\$ 24,297,092

CITY OF GILMER, TEXAS STATEMENT OF ACTIVITIES

FOR THE YEAR ENDED SEPTEMBER 30, 2020

			Program Revenues					
Functions/Programs		Expenses		Charges for Services	(Operating Grants and ontributions	Capital Grants and Contributions	
PRIMARY GOVERNMENT:	_	Ехрепаса	-	OCTVICCS		Ontributions	_	Ontributions
Governmental Activities:								
Legislative	\$	28,839	\$		\$		\$	
Municipal Court	*	84,401	•		*		*	
Executive/administration		230,866				5,612		
Community development		158,916		32,221		<u></u> ´		
Financial administration		169,325				4,310		
Police		1,570,996		182,689		100,228		
Fire protection		707,629		126,000		177,699		
Highways and streets		445,483				597		
Parks		64,220						
Lake		6,085						
Civic Center		266,937		18,024				
Economic development		297,806						
Non-departmental		245,373		14,400				
Interest		171,882						
Fiscal agent fees		2,900						
Total Governmental Activities	_	4,451,658	-	373,334		288,446		
Business-type Activities:								
Water & Sewer		2,041,456		2,118,301				
Sanitation		727,774		813,089				
Gilmer Airport		81,711		68,266		29,739		591,184
Total Business-type Activities	_	2,850,941	-	2,999,656		29,739		591,184
Total Primary Government	\$_ _	7,302,599	\$	3,372,990	\$	318,185	\$_	591,184

General Revenues:

Property Taxes levied for general purposes

Property Taxes levied for debt service

Sales taxes

Sales taxes for Economic Development

Franchise Taxes

Other Taxes

Penalty and Interest

Investment Earnings

Miscellaneous

Sale of assets

Transfers in (out)

Total General Revenues

Change in Net Position Net Position - Beginning

Net Position - Ending

Net (Expense) Revenue and Changes in Net Position

	Governmental Activities	E	Business-type Activities	Total		
\$	(28,839)			\$	(28,839)	
*	(84,401)			*	(84,401)	
	(225,254)				(225,254)	
	(126,695)				(126,695)	
	(165,015)				(165,015)	
	(1,288,079)				(1,288,079)	
	(403,930)				(403,930)	
	(444,886)				(444,886)	
	(64,220)				(64,220)	
	(6,085)				(6,085)	
	(248,913)				(248,913)	
	(297,806)				(297,806)	
	(230,973)				(230,973)	
	(171,882)				(171,882)	
	(2,900)				(2,900)	
	(3,789,878)				(3,789,878)	
		\$	76,845		76,845	
		•	85,315		85,315	
			607,478		607,478	
-		_	769,638		769,638	
	(3,789,878)		769,638		(3,020,240)	
	1,425,331				1,425,331	
	594,290				594,290	
	1,404,959				1,404,959	
	700,083				700,083	
	392,935				392,935	
	54,022				54,022	
	18,233				18,233	
	32,299		18,558		50,857	
	78,456		14,204		92,660	
	(10,942)		24,926		13,984	
-	(421,192)		421,192			
	4,268,474	_	478,880	_	4,747,354	
	478,596		1,248,518		1,727,114	
	9,411,136		13,158,842		22,569,978	
\$	9,889,732	\$	14,407,360	\$	24,297,092	
-						

CITY OF GILMER, TEXASBALANCE SHEET - GOVERNMENTAL FUNDS **SEPTEMBER 30, 2020**

		General Fund		Economic Development Fund
ASSETS AND OTHER DEBITS:				
Cash	\$	1,282,874	\$,
Investments		849,926		777,730
Receivables:				
Taxes		313,479		
Due from other funds		19,233		51,858
Notes receivable				
Other receivable		243,997		
Prepaid expenditures		3,977		
TOTAL ASSETS	\$	2,713,486	\$	1,633,244
LIABILITIES, DEFERRED INFLOWS AND FUND BALANCE: LIABILITIES:				
Accounts payable	\$	156,667	\$	
Due to other funds		53,845		7,779
Unearned revenue		4,500		
Other liabilities		19,311		
Accrued wages		66,515		
Accrual for compensated absences		5,860		
TOTAL LIABILITIES		306,698		7,779
DEFERRED INFLOWS OF RESOURCES:		154 150		
Deferred property tax revenue		154,156		
TOTAL DEFERRED INFLOWS OF RESOURCES		154,156		
FUND BALANCE:				
Nonspendable		3,977		
Restricted for debt service				1,625,465
Restricted for construction		1,951		
Restricted for other purposes		148,155		
Committed for street maintenance		57,406		
Assigned		75,413		
Unassigned		1,965,730		1.005.405
TOTAL HABILITIES DEFERRED INFLOWS		2,252,632		1,625,465
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCE	φ	0.710.400	ሰ	1 600 044
OF RESOURCES AND FUND BALANCE	Φ	2,713,486	\$	1,633,244

Debt Service Fund		Other Governmental Funds		Total Governmental Funds	
\$	50,523 	\$	133,713 	\$	2,270,766 1,627,656
\$	 50,523	\$	1,986 11,504 2,566 552 150,321	\$	313,479 73,077 11,504 246,563 4,529 4,547,574
\$ 	 	\$	5,491 12,150 327 17,968	\$	162,158 61,624 4,500 31,461 66,515 6,187 332,445
			<u>-</u>		154,156 154,156
	 50,523 50,523		552 140,245 (8,444) 132,353		4,529 1,675,988 1,951 288,400 57,406 75,413 1,957,286 4,060,973
\$	50,523	\$	150,321	\$	4,547,574

CITY OF GILMER, TEXASRECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET POSITION SEPTEMBER 30, 2020

Total fund balances - governmental funds balance sheet	\$	4,060,973
Amounts reported for governmental activities in the Statement of Net Position ("SNP") are different because:		
Capital assets used in governmental activities are not reported in the funds.		11,305,401
Property taxes receivable unavailable to pay for current period expenditures are deferred in the funds.		154,156
Payables for bond principal which are not due in the current period are not reported in the funds.		(4,214,297)
Payables for bond interest which are not due in the current period are not reported in the funds.		(33,791)
Payables for notes which are not due in the current period are not reported in the funds.		(41,480)
Payables for compensated absences which are not due in the current period are not reported in the funds.		(117,557)
Court fines receivable unavailable to pay for current period expenditures are deferred in the funds.		80,374
Unamortized discounts on issuance of bonds are not reported in the funds.		13,682
Recognition of the City's proportionate share of the net pension liability is not reported in the funds.		(1,027,113)
Deferred Resource Inflows related to the pension plan are not reported in the funds.		(341,661)
Deferred Resource Outflows related to the pension plan are not reported in the funds.		213,130
Bond premiums are amortized in the SNA but not in the funds.		(23,438)
Recognition of the City's proportionate share of the net OPEB liability is not reported in the funds.		(144,011)
Deferred Resource Inflows related to the OPEB plan are not reported in the funds.		(12,713)
Deferred Resource Outflows related to the OPEB plan are not reported in the funds.	_	18,077
Net position of governmental activities - Statement of Net Position	\$	9,889,732

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CITY OF GILMER, TEXAS

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2020

	General Fund	Economic Development Fund
REVENUES:		
Property taxes	\$ 1,441,470	\$
Penalty and interest	18,233	
Sales tax	1,404,959	700,083
Franchise fees	392,935	
Other taxes	54,022	
Fines and forfeitures	176,228	
Licenses and permits	32,221	
Intergovernmental revenue and grants	126,000	
Investment income	18,407	12,668
Rents and royalties	17,025	
Grant revenue	288,446	
Other revenue	80,659	
TOTAL REVENUES	4,050,605	712,751
EXPENDITURES: Current:		
Legislative	28,839	
Municipal court	83,031	
Executive/administration	224,736	
Community development	150,281	
Financial administration	177,685	
Police	1,570,565	
Fire protection	1,130,739	
Highways and streets	323,446	
Parks	61,680	
Lake	46,415	
Civic center		
Non-departmental	236,235	
Principal on long-term debt		170,000
Interest on long-term debt		153,963
Debt service fees		1,250
TOTAL EXPENDITURES	4,033,652	325,213
Excess (Deficiency) of Revenues		
Over (Under) Expenditures	16,953	387,538
OTHER FINANCING SOURCES (USES):		
Transfers in	126,691	
Transfers out	(146,969)	(105,012)
TOTAL OTHER FINANCING SOURCES (USES)	(20,278)	(105,012)
NET CHANGE IN FUND BALANCES	(3,325)	282,526
FUND BALANCE - BEGINNING	2,255,957	1,342,939
FUND BALANCE - ENDING	\$2,252,632	\$ 1,625,465

Debt Service Fund		Governr	Other Governmental Funds		Total Governmental Funds	
\$	594,290	\$		\$	2,035,760	
					18,233	
					2,105,042	
					392,935	
					54,022	
			1,584		177,812	
					32,221	
					126,000	
	392		832		32,299	
		-	18,024		35,049	
			,		288,446	
			9,010		89,669	
	594,682		29,450		5,387,488	
					20 020	
					28,839	
					83,031	
					224,736	
					150,281	
 			1 555		177,685	
		1,555 			1,572,120	
					1,130,739	
					323,446	
					61,680	
			07 EC4		46,415	
		I s	37,564		137,564	
	 150 500		E 100		236,235	
	152,528		5,190		327,718	
	26,942		1,444		182,349	
	1,650		4E 7E0		2,900	
_	181,120		45,753		4,685,738	
	413,562	(1 -	16,303)		701,750	
	26,942	1(08,270		261,903	
	(428,790)		(2,324)		(683,095)	
	(401,848)	105,946			(421,192)	
	<u>.</u>		,0,040			
	11,714	(*	10,357)		280,558	
	38,809	14	42,710		3,780,415	
\$	50,523		32,353	\$	4,060,973	

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2020

Net change in fund balances - total governmental funds	\$	280,558
Amounts reported for governmental activities in the Statement of Activities ("SOA") are different because:		
Capital outlays are not reported as expenses in the SOA.		754,336
The depreciation of capital assets used in governmental activities is not reported in the funds.		(841,217)
The gain or loss on the sale of capital assets is not reported in the funds.		(10,942)
All proceeds from the sale of capital assets are reported in the funds but not in the SOA.		(13,838)
Certain property tax revenues are deferred in the funds. This is the change in these amounts this year.		(16,139)
Repayment of bond principal is an expenditure in the funds but is not an expense in the SOA.		322,528
Repayment of loan principal is an expenditure in the funds but is not an expense in the SOA.		5,190
(Increase) decrease in accrued interest from beginning of period to end of period.		8,181
Compensated absences are reported as the amount earned in the SOA but as the amount paid in the fund	ds.	(9,894)
Revenues in the SOA for court fines not providing current financial resources are not reported in the funds		4,877
Bond premiums are reported in the funds but not in the SOA.		3,348
Bond discounts are reported in the funds but not in the SOA.		(1,062)
Pension contributions made after the measurement date but in current FY were de-expended & reduced N	IPL.	180,476
The City's share of the unrecognized deferred inflows and outflows for the pension plan was amortized.		16,376
Pension expense relating to GASB 68 is recorded in the SOA but not in the funds.		(196,219)
OPEB contributions made after the measurement date but in current FY were de-expended & reduced NP	L.	660
The City's share of the unrecognized deferred inflows and outflows for the OPEB plan was amortized.		(1,018)
OPEB expense relating to GASB 75 is recorded in the SOA but not in the funds.		(7,606)
Rounding	_	1
Change in net position of governmental activities - Statement of Activities	\$	478,596

CITY OF GILMER, TEXAS GENERAL FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (GAAP BASIS) AND ACTUAL FOR THE YEAR ENDED SEPTEMBER 30, 2020

	_	Budgete Original	d Am	nounts Final		Actual		Variance with Final Budget Positive (Negative)
REVENUES:	_	Original	_	ı ırıaı	_	Actual	-	(Negative)
Property taxes	\$	1,430,931	\$	1,430,931	\$	1,441,470	\$	10.539
Penalty and interest	Φ	18,000	φ	18.000	φ	18,233	φ	233
Sales tax		1,095,798		1,095,798		1,404,959		233 309.161
Franchise fees								,
		318,000		318,000		392,935		74,935
Other taxes		57,000		57,000		54,022		(2,978)
Fines and forfeitures		221,900		221,900		176,228		(45,672)
Licenses and permits		29,200		29,200		32,221		3,021
Intergovernmental revenue and grants		126,000		126,000		126,000		
Investment income		23,010		23,010		18,407		(4,603)
Rents and royalties		20,100		20,100		17,025		(3,075)
Grant revenue		12,076		83,022		288,446		205,424
Other revenue	_	14,850	_	43,715	_	80,659	_	36,944
TOTAL REVENUES	_	3,366,865	_	3,466,676	_	4,050,605	_	583,929
EXPENDITURES: Current:								
Legislative		37,582		37,582		28,839		8,743
Municipal court		79,543		84,007		83,031		976
Executive/administration		237,624		237,763		224,736		13,027
Community development		153,719		153,894		150,281		3,613
Financial administration		185,346		194,695		177,685		17,010
Police		1,527,967		1,660,238		1,570,565		89,673
Fire protection		655,289		1,156,672		1,130,739		25,933
Highways and streets		216,873		362,756		323,446		39,310
Parks		57,037		59,212		61,680		(2,468)
Lake		6,200		49,800		46,415		3,385
Non-departmental		817,573		297,994		236,235		61,759
TOTAL EXPENDITURES		3,974,753	_	4,294,613	_	4,033,652	-	260,961
Excess (Deficiency) of Revenues								
Over (Under) Expenditures	_	(607,888)	_	(827,937)	_	16,953	_	844,890
OTHER FINANCING SOURCES (USES):								
Transfers in		452,753		416,378		126,691		(289,687)
Transfers out		(36,000)		(36,000)		(146,969)		(110,969)
TOTAL OTHER FINANCING SOURCES (USES)	_	416,753		380,378		(20,278)	-	400,656
NET CHANGE IN FUND BALANCES		(191,135)		(447,559)		(3,325)		444,234
FUND BALANCE - BEGINNING		2,255,957		2,255,957		2,255,957		
FUND BALANCE - ENDING	\$	2,064,822	\$_	1,808,398	\$	2,252,632	\$_	444,234

CITY OF GILMER, TEXAS ECONOMIC DEVELOPMENT FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (GAAP BASIS) AND ACTUAL FOR THE YEAR ENDED SEPTEMBER 30, 2020

REVENUES: Sales tax Investment income TOTAL REVENUES		Budgete Original 545,718 8,060 553,778	d Ar - \$ -	nounts Final 545,718 8,060 553,778	- \$ -	Actual 700,083 12,668 712,751		Variance with Final Budget Positive (Negative) 154,365 4,608 158,973
	_		_	· · · · · · · · · · · · · · · · · · ·		· · · · · · · · · · · · · · · · · · ·	_	· · · · · · · · · · · · · · · · · · ·
EXPENDITURES: Current:								
Principal on long-term debt		170,000		170.000		170,000		
Interest on long-term debt		155,026		155,026		153,963		1,063
Debt service fees		, 750		750		1,250		(500)
TOTAL EXPENDITURES	_	325,776	_	325,776	_	325,213	_	563
Excess (Deficiency) of Revenues			_				_	
Over (Under) Expenditures	_	228,002	_	228,002	_	387,538	_	159,536
OTHER FINANCING SOURCES (USES):								
Transfers out		(81,858)		(81,858)		(105,012)		(23,154)
TOTAL OTHER FINANCING SOURCES (USES)		(81,858)		(81,858)		(105,012)		23,154
NET CHANGE IN FUND BALANCES		146,144		146,144		282,526		136,382
FUND BALANCE - BEGINNING FUND BALANCE - ENDING	\$ <u></u>	1,342,939 1,489,083	\$_ _	1,342,939 1,489,083	\$ <u></u>	1,342,939 1,625,465	\$_	 136,382

CITY OF GILMER, TEXAS STATEMENT OF NET POSITION PROPRIETARY FUNDS SEPTEMBER 30, 2020

SEPTEMBER 30, 2020								-
	Wa	ater & Sewer		Sanitation		Gilmer		Total Proprietary
ACCETO.	_	Fund	_	Fund		Airport Fund	_	Funds
ASSETS:								
Current assets:	Ф	1 000 107	φ	204 607	φ	140 500	φ	0.100.007
Cash and cash equivalents	\$	1,603,167	\$	384,607	\$	148,533	\$	2,136,307
Restricted cash		133,430				250		133,680
Investments		917,750						917,750
Receivables (net of allowances for uncollectibles)		343,994		142,872				486,866
Other receivables						7,115		7,115
Prepaid expenses		3,371	_			31,898	_	35,269
Total current assets		3,001,712	_	527,479		187,796	_	3,716,987
Noncurrent assets:								
Capital assets:		4 000 007		000.101		014155		E 444 000
Land		4,266,667		230,484		614,155		5,111,306
Construction in progress		40,770				865,518		906,288
Land improvements		3,558,647				1,582,480		5,141,127
Infrastructure		15,462,868						15,462,868
Buildings		129,125				815,817		944,942
Equipment and furniture		726,768				151,080		877,848
Less accumulated depreciation		(9,346,628)	_			(828,656)	_	(10,175,284)
Total noncurrent assets		14,838,217	_	230,484		3,200,394	_	18,269,095
TOTAL ASSETS		17,839,929		757,963		3,388,190	_	21,986,082
DEFERRED OUTFLOWS OF RESOURCES:								
Deferred outflows related to pensions		55,261						55,261
Deferred outlows related to OBEP		4,805						4,805
Loss on defeasance of debt		302,556	_				_	302,556
TOTAL OUTFLOWS OF RESOURCES	-	362,622	_				_	362,622
LIABILITIES:								
Current liabilities:								
Accounts payable		46,780		61,460		24,773		133,013
Wages payable		17,811						17,811
Accrual for compensated absences		9,364						9,364
Accrued interest payable		59,445						59,445
Unearned revenue		1,200						1,200
Due to other funds				11,454				11,454
Bonds, notes, and loans payable		607,388						607,388
Payable from restricted assets:								
Customer deposits		133,430	_			250	_	133,680
Total current liabilities		875,418	_	72,914		25,023	_	973,355
Noncurrent liabilities:								
Bonds, notes, and loans payable		6,563,718						6,563,718
Net OPEB liability		38,282						38,282
Net pension liability		269,028	_				_	269,028
Total noncurrent liabilities		6,871,028	_				_	6,871,028
TOTAL LIABILITIES		7,746,446	_	72,914	_	25,023	_	7,844,383
DEFERRED INFLOWS OF RESOURCES:								
Deferred inflows related to OPEB		3,380						3,380
Deferred inflows related to pensions		93,581	_				_	93,581
TOTAL DEFERRED INFLOWS OF RESOURCES		96,961	_				_	96,961
NET POSITION:								
Net investment in capital assets		7,969,667		230,484		3,200,394		11,400,545
Restricted for debt service		89,166						89,166
Unrestricted		2,300,311	_	454,565		162,773	_	2,917,649
TOTAL NET POSITION	\$	10,359,144	\$_	685,049	\$	3,363,167	\$_	14,407,360
	-		_				_	

STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION - PROPRIETARY FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2020

ODEDATING DEVENUES.	v	Vater & Sewer Fund	_	Sanitation Fund	_	Gilmer Airport Fund	_	Total Proprietary Funds
OPERATING REVENUES: Charges for water services	\$	1,321,172	\$		\$		\$	1,321,172
Charges for sewer services	φ	769,533	φ		φ		φ	769,533
Charges for sanitation services		709,555		805,250				805,250
Penalties		21,596		7,839				29,435
Rents and royalties		21,590		7,009		68,266		68,266
Licenses and permits		6,000						6,000
Other revenue		6,640		2		7,562		14,204
Total Operating Revenues	_	2,124,941	_	813,091	_	75,828	_	3,013,860
Total Operating Neventies		2,124,341	_	010,091	_	73,020	_	3,013,000
OPERATING EXPENSES:								
Salaries and employee benefits		708,083						708,083
Contractual services		110,505		727,774		8,060		846,339
Utilities		136,443				8,816		145,259
Repairs and maintenance		174,522				7,708		182,230
Supplies and other expenses		55,797				4,048		59,845
Insurance		31,706				3,317		35,023
Depreciation		480,072				49,762	_	529,834
Total Operating Expenses	_	1,697,128	_	727,774	_	81,711	_	2,506,613
Operating Income (Loss)	_	427,813	_	85,317	_	(5,883)	_	507,247
NON-OPERATING REVENUES (EXPENSES):								
Interest and investment revenue		18,133		256		169		18,558
Operating grants						29,739		29,739
Gain on disposition of assets		24,926						24,926
Interest expense		(242,171)						(242,171)
Debt issuance costs and fees		(102,157)						(102,157)
Total Non-operating Revenues (Expenses)	_	(301,269)	_	256	_	29,908	_	(271,105)
Income before Transfers		126,544		85,573		24,025		236,142
Capital contributions						591,184		591,184
Transfers in		467,488						467,488
Transfers out	_	(46,296)	_		_		_	(46,296)
Change in Net Position		547,736		85,573		615,209		1,248,518
Total Net Position - Beginning		9,811,408		599,476		2,747,958		13,158,842
Total Net Position - Ending	\$	10,359,144	\$_	685,049	\$_	3,363,167	\$_	14,407,360

CITY OF GILMER, TEXAS STATEMENT OF CASH FLOWS

STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2020

	W	/ater & Sewer Fund	Sanitation Fund	Gilmer Airport Fund	Totals
Cash Flows from Operating Activities:	_				
Cash Received from Customers	\$	2,122,580 \$	818,617 \$	79,279 \$	3,020,476
Cash Payments to Employees for Services		(680,876)			(680,876)
Cash Payments to Other Suppliers for Goods and Services		(497,078)	(733,509)	43,293	(1,187,294)
Net Cash Provided (Used) by Operating Activities	_	944,626	85,108	122,572	1,152,306
Cash Flows from Non-capital Financing Activities:					
Operating Grants Received				29,739	29,739
Transfers From (To) Other Funds		248,040		<u></u>	248,040
Net Cash Provided (Used) by Non-capital Financing Activities		248,040		29,739	277,779
Cash Flows from Capital and Related Financing Activities:					
Principal and Interest Paid		(722,956)			(722,956)
Proceeds from Refunding Bond Issue, Net of Issuance Costs		3,366,639			3,366,639
Payment to Escrow Agent for Refunded Bond Issue		(3,361,027)			(3,361,027)
Debt Issuance Costs and Fees		(1,500)			(1,500)
Aguisition or Construction of Capital Assets		(97,145)		(110,545)	(207,690)
Proceeds from Sale of Assets		46,636			46,636
Net Cash Provided (Used) for Capital & Related Financing Activities		(769,353)		(110,545)	(879,898)
					(4 4 4 4 4 4 7
Cash Flows from Investing Activities:		7 100	OFC	100	7.010
Interest and Dividends on Investments	-	7,188 7,188	256 256	169 169	7,613 7,613
Net Cash Provided (Used) for Investing Activities		7,100		169	7,013
Net Increase (Decrease) in Cash and Cash Equivalents		430,501	85,364	41,935	557,800
Cash and Cash Equivalents, October 1 (excluding \$126,907					
for the water & sewer fund and \$250 for the airport					
fund reported as restricted amounts)		1,172,666	299,243	106,598	1,578,507
Cash and Cash Equivalents, September 30 (excluding					
\$133,430 for the water & sewer fund and \$250 for the					
airport fund reported as restricted amounts)	\$	1,603,167 \$	384,607 \$_	<u>148,533</u> \$	2,136,307
Reconciliation of Operating Income to Net Cash					
Provided by Operating Activities:					
Operating Income (Loss)	\$	427,813 \$	85,317 \$	(5,883)\$	507,247
Adjustments to Reconcile Operating Income to Net Cash		, ,	, ,	(, , , ,	,
Provided by Operating Activities					
Depreciation		480,072		49,762	529,834
Change in Assets and Liabilities:					
Decrease (Increase) in Receivables		(2,360)	(5,929)	3,450	(4,839)
Decrease (Increase) in Prepaid Expenses		(3,371)		51,395	48,024
Increase (Decrease) in Accounts Payable		15,264	(5,734)	23,848	33,378
Increase (Decrease) in Due to Other Funds			11,454		11,454
Increase (Decrease) in Accrued Wages Payable		1,141			1,141
Increase (Decrease) in Pension and OPEB Liabilities		26,067			26,067
Total Adjustments		516,813	(209)	128,455	645,059
Net Cash Provided (Used) by Operating Activities	\$	944,626 \$	85,108 \$	122,572 \$	1,152,306
Schedule of Non-Cash Capital and Related Financing Activities	6				
Contributions of capital assets	\$	\$	\$	591,184 \$	591,184
Repayment of prinicipal by other fund		147,472			147,472
Repayment of interest by other fund		25,680			25,680
The common income and a surface and the surface and a fabric statement					

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2020

A. Summary of Significant Accounting Policies

The combined financial statements of City of Gilmer, Texas (the "City") have been prepared in conformity with accounting principles applicable to governmental units which are generally accepted in the United States of America. The Governmental Accounting Standards Board ("GASB") is the accepted standard setting body for establishing governmental accounting and financial reporting principles.

Reporting Entity

The City's basic financial statements include the accounts of all its operations. The City evaluated whether any other entity should be included in these financial statements. The criteria for including organizations as component units within the City's reporting entity, as set forth in Section 2100 of GASB's "Codification of Governmental Accounting and Financial Reporting Standards", include whether:

- the organization is legally separate (can sue and be sued in its name)
- the City holds the corporate powers of the organization
- the City appoints a voting majority of the organization's board
- the City is able to impose its will on the organization
- the organization has the potential to impose a financial benefit/burden on the City
- there is fiscal dependency by the organization on the City
- the exclusion of the organization would result in misleading or incomplete financial statements

The City also evaluated each legally separate, tax-exempt organization whose resources are used principally to provide support to the City to determine if its omission from the reporting entity would result in financial statements which are misleading or incomplete. The GASB Codification requires inclusion of such an organization as a component unit when: 1) The economic resources received or held by the organization are entirely or almost entirely for the direct benefit of the City, its component units or its constituents; and 2) The City or its component units is entitled to, or has the ability to otherwise access, a majority of the economic resources received or held by the organization; and 3) Such economic resources are significant to the City.

Based on these criteria, the following is a brief review of the component unit addressed in defining the government's reporting entity. Additionally, the City is not a component of any other reporting entity as defined by the GASB Codification.

Gilmer Economic Development Corporation is a nonprofit organization organized in accordance with the Texas Development Corporation Act of 1979. It is a Type A Economic Development Corporation governed by the Texas Local Government Code Chapters 501 and 504, and it is operated exclusively for the purpose of benefitting and accomplishing public purposes of the City of Gilmer. The City Council appoints the governing board of the EDC. The EDC is funded by a one-half cent sales tax which is received by the City from the State and is passed to the corporation. All sales tax revenues produced by the EDC are pledged to debt service on Sales Tax and Revenue Bonds. There are no separate financial statements issued. The Corporation's financial statements are blended with the City of Gilmer's Basic Financial Statements as a special revenue fund.

2. Basis of Presentation, Basis of Accounting

a. Basis of Presentation

Government-wide Statements: The statement of net position and the statement of activities include the financial activities of the overall government. Eliminations been made to minimize the double-counting of internal activities. These statements distinguish between the governmental and business-type activities of the City. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2020

The statement of activities presents a comparison between direct expenses and program revenues for the different business-type activities of the City and for each function of the City's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. The City does not allocate indirect expenses in the statement of activities. Program revenues include (a) fees, fines, and charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

Fund Financial Statements: The fund financial statements provide information about the City's funds, with separate statements presented for each fund category. The emphasis of fund financial statements is on major governmental and enterprise funds, each displayed in a separate column. All remaining governmental and enterprise funds are aggregated and reported as nonmajor funds.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal operations. The principal operating revenues of the proprietary fund are charges to customers for sales and services. Operating expenses for proprietary funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting those definitions are reported as nonoperating revenues and expenses.

The City reports the following major governmental funds:

General Fund. This is the City's primary operating fund. It accounts for all financial resources of the City except those required to be accounted for in another fund.

The Economic Development Fund is a special revenue fund that accounts for the one-half cent sales tax collected for the Economic Development Corporation, a component unit.

The Debt Service Fund accounts for resources accumulated and payments made for principal and interest on long-term general obligation debt of governmental funds.

The City reports the following major proprietary funds:

The Water and Sewer Fund is used to account for the sale of water and wastewater treatment by the City to businesses and residential customers and to surrounding communities.

The Sanitation Fund accounts for residential and commercial solid waste collections and disposal services for the City.

The Airport Fund accounts for the operation of the Gilmer-Upshur County Airport.

b. Measurement Focus, Basis of Accounting

Government-wide and Proprietary Fund Financial Statements: These financial statements are reported using the economic resources measurement focus. The government-wide and proprietary fund financial statements are reported using the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the City gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, grants, entitlements, and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2020

Governmental Fund Financial Statements: Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The City considers all revenues reported in the governmental funds to be available if the revenues are collected within sixty days after year-end. Revenues from local sources consist primarily of property taxes and sales taxes. Property tax revenues and revenues received from the State are recognized under the susceptible-to-accrual concept. Miscellaneous revenues are recorded as revenue when received in cash because they are generally not measurable until actually received. Investment earnings are recorded as earned, since they are both measurable and available. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

3. Financial Statement Amounts

a. Cash and Cash Equivalents

For purposes of the statement of cash flows, highly liquid investments are considered to be cash equivalents if they have a maturity of three months or less when purchased.

b. Property Taxes

Property taxes are levied by October 1 on the assessed value listed as of the prior January 1 for all real and business personal property in conformity with Subtitle E, Texas Property Tax Code. Taxes are due on receipt of the tax bill and are delinquent if not paid before February 1 of the year following the year in which imposed. On January 1 of each year, a tax lien attaches to property to secure the payment of all taxes, penalties, and interest ultimately imposed. Property tax revenues are considered available when they become due or past due and receivable within the current period.

The City may assess penalties and interest. The assessment ratio of the City is 100% of market value. The assessed value for the tax roll of October 1, 2019, upon which the 2020 fiscal-year levy was based, was \$322,035,431. The tax assessment of October 1, 2019 sets a tax levy at \$.629523 per \$100 of assessed valuation at 100% of assumed market value. The 2020 fiscal-year levy was \$2,027,287.

Taxes were due in January following the October 1 statement date. Tax collections during the fiscal year ended September 30, 2020, for the fiscal 2019 tax levy were 96.72% of the total tax levy for that year.

Allowances for uncollectible tax receivables are based upon historical experience in collecting property taxes. Uncollectible personal property taxes are periodically reviewed and written off, but the City is prohibited from writing off real property taxes without specific statutory authority from the Texas Legislature. The allowance for uncollectible taxes at September 30, 2020, is \$176,800.

c. Inventories and Prepaid Items

The City records purchases of supplies as expenditures, utilizing the purchase method of accounting for inventory.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items.

d. Capital Assets

Capital assets, which include land, land improvements, buildings, furniture, and equipment, and infrastructure assets are reported in the applicable governmental or business-type activities columns in

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2020

government-wide financial statements and in the fund financial statements for proprietary funds. All capital assets are valued at historical cost or estimated historical cost if actual historical cost is not available. Donated assets are valued at their net acquisition value on the date received. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend lives are not capitalized.

Assets capitalized have an original cost of \$5,000 or more and an estimated life in excess of one year. Depreciation has been computed on each class of depreciable property using the straight-line method. Estimated useful lives are as follows:

Asset Class	Estimated Useful Lives
Asset Olass	OSeiui Lives
Infrastructure	25 - 50
Buildings	10 - 60
Land Improvements	60 - 100
Machinery and equipment	5 - 12
Heavy equipment	10 - 20
Vehicles	4 - 7
Computer equipment	3 - 5

e. Receivable and Pavable Balances

The City believes that sufficient detail of receivable and payable balances is provided in the financial statements to avoid the obscuring of significant components by aggregation. Therefore, no disclosure is provided which disaggregates those balances.

There are no significant receivables which are not scheduled for collection within one year of year end.

f. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the Fiduciary Net Position of the Texas Municipal Retirement System (TMRS) and additions to or deductions from TMRS's Fiduciary Net Position have been determined on the same basis as they are reported by TMRS. For this purpose, plan contributions are recognized in the period that compensation is reported for the employee, which is when contributions are legally due. Benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

The fiduciary net position of the Texas Emergency Services Retirement System (TESRS) has been determined using the flow of economic resources measurement focus and full accrual basis of accounting. This includes, for purposes of measuring the net position liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, and information about assets, liabilities, and additions to/deductions from TESRS's fiduciary net position. Benefit payments are recognized when due and payable in accordance with the terms of the plan. Investments are reported at fair value.

g. Other Post-Employment Benefits (OPEB)

For purposes of measuring the total OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB and OPEB expense, information about the City's total OPEB Liability for the Texas Municipal Retirement System's Supplemental Death Benefits Fund has been determined based on the provisions of GASB Statement No. 75.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2020

h. Deferred Outflows and Inflows of Resources

In addition to assets, the statements of financial position (the government-wide and proprietary fund Statement of Net Position and governmental funds balance sheet) will sometimes report a separate section of deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position and/or fund balance that applies to one or more future periods and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statements of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to one or more future periods and so will not be recognized as an inflow of resources (revenue) until that time.

i. Compensated Absences

Accumulated vacation leave that is expected to be liquidated with expendable available financial resources is reported as an expenditure and a fund liability of the governmental fund that will pay for it. Accumulated vacation leave of proprietary funds is recorded as an expense and a liability of those funds as the benefits accrue to employees. No liability is recorded for nonvesting accumulating rights to receive sick pay benefits.

j. Interfund Activity

Interfund activity results from loans, services provided, reimbursements or transfers between funds. Loans are reported as interfund receivables and payables as appropriate and are subject to elimination upon consolidation. Services provided, deemed to be at market or near market rates, are treated as revenues and expenditures or expenses. Reimbursements occur when one fund incurs a cost, charges the appropriate benefiting fund and reduces its related cost as a reimbursement. All other interfund transactions are treated as transfers. Transfers In and Transfers Out are netted and presented as a single "Transfers" line on the government-wide statement of activities. Similarly, interfund receivables and payables are netted and presented as a single "Internal Balances" line of the government-wide statement of net position.

k. Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions. This will affect the reported amounts of assets and liabilities, disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

I. Restricted Assets

Cash held for customer deposits in the Water and Sewer Fund and the Airport Fund is reported as restricted.

m. Fund Balances - Governmental Funds

Fund balances of the governmental funds are classified as follows:

Nonspendable Fund Balance - represents amounts that cannot be spent because they are either not in spendable form (such as inventory or prepaid insurance) or legally required to remain intact (such as notes receivable or principal of a permanent fund).

Restricted Fund Balance - represents amounts that are constrained by external parties, constitutional provisions or enabling legislation.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2020

Committed Fund Balance - represents amounts that can only be used for a specific purpose because of a formal action by the City's City Council. Committed amounts cannot be used for any other purpose unless the City Council removes those constraints by taking the same type of formal action. Committed fund balance amounts may be used for other purposes with appropriate due process by the City Council. Commitments are typically accomplished by a formal action or resolution by the City Council. Committed fund balance amounts differ from restricted balances in that the constraints on their use do not come from outside parties, constitutional provisions, or enabling legislation.

Assigned Fund Balance - represents amounts which the City intends to use for a specific purpose, but that do not meet the criteria to be classified as restricted or committed. Intent may be stipulated by the City Council or by an official or body to which the City Council delegates the authority. Specific amounts that are not restricted or committed in a special revenue, capital projects, debt service or permanent fund are assigned for purposes in accordance with the nature of their fund type or the fund's primary purpose. Assignments within the general fund conveys that the intended use of those amounts is for a specific purpose that is narrower than the general purposes of the City itself.

Unassigned Fund Balance - represents amounts which are unconstrained in that they may be spent for any purpose. Only the general fund reports a positive unassigned fund balance. Other governmental funds might report a negative balance in this classification because of overspending for specific purposes for which amounts had been restricted, committed or assigned.

It is the goal of the City to achieve and maintain an unassigned fund balance in the general fund equivalent to not less than 2 months of annual operating expdenditures. The City's fund balance for the general fund met this goal at September 30, 2020.

It is the goal of the City to achieve and maintain an unassigned fund balance (reserve) in the water and sewer fund equivalent to no less than \$500,000. The City's fund balance in the fund met this goal at September 30, 2020.

n. Net Position Flow Assumption

Sometimes the City will fund outlays for a particular purpose from both restricted (e.g. restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted net position and unrestricted net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the City's policy to consider restricted net position to have been depleted before unrestricted net position is required.

o. Fund Balance Flow Assumption

Sometimes the City will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the City's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

4. Budgetary Data

The following procedures are followed in establishing the budgetary data reflected in the basic financial statements:

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2020

Budgets for the general fund, special revenue funds, and debt service funds are adopted on a basis consistent with the modified accrual basis of accounting. Unexpended budget appropriations lapse at year end and do not carry forward to future periods.

Budget controls are imposed at the department level and require Council approval for amendment.

5. Implementation of New Standards

In the current fiscal year, the City implemented the following new standard from the Governmental Accounting Standards Board (GASB). The applicable provisions of the new standard are summarized below. Implementation is reflected in the notes to the financial statements.

GASB Statement No. 88, Certain Disclosures Related to Debt, Including Direct Borrowing and Direct Placements

The primary objective of this statement is to improve the information that is disclosed in notes to government financial statements related to debt, including direct borrowings and direct placements. It also clarifies which liabilities governments should include when disclosing information related to debt.

This statement defines debt for purposes of disclosure in notes to financial statements as a liability that arises from a contractual obligation to pay cash (or other assets that may be used in lieu of cash) in one or more payments to settle an amount that is fixed at the date the contractual obligation is established. This statement requires that additional essential information related to debt be disclosed in the notes to financial statements, including unused lines of credit; assets pledged as collateral for the debt; and terms specified in debt agreements related to significant events of default with finance-related consequences, significant termination events with finance-related consequences, and significant subjective acceleration clauses.

For notes to financial statements related to debt, this Statement also requires that existing and additional information be provided for direct borrowings and direct placements of debt separately from other debt.

6. Future Implementation of New Standards

In order to provide temporary relief to governments and other stakeholders in light of the COVID-19 pandemic, GASB Statement No. 95, *Postponement of the Effective Dates of Certain Authoritative Guidance* is currently in effect to postpone the effective dates of certain provisions in Statements that first became effective or are scheduled to become effective for periods beginning after June 15, 2018 and later.

The effective dates for the following pronouncements are postponed by one year:

Statement No. 84, Fiduciary Activities

Statement No. 89, Accounting for Interest Cost Incurred before the End of a Construction Period

Statement No. 90, Majority Equity Interests

Statement No. 91, Conduit Debt Obligations

Statement No. 92, Omnibus 2020

Statement No. 93, Replacement of Interbank Offered Rates

The effective date for the following pronouncement is postponed by 18 months:

Statement No. 87, Leases

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2020

B. Compliance and Accountability

1. Finance-Related Legal and Contractual Provisions

In accordance with GASB Statement No. 38, "Certain Financial Statement Note Disclosures," violations of finance-related legal and contractual provisions, if any, are reported below, along with actions taken to address such violations:

<u>Violation</u>

None reported

Action Taken

Not applicable

2. Deficit Fund Balance or Fund Net Position of Individual Funds

Following are funds having deficit fund balances or fund net position at year end, if any, along with remarks which address such deficits:

	Deficit									
Fund Name	Amount	<u>Rema</u>	<u>rks</u>							
Civic Center Fund	\$ (7,892)	The	pander	mic of	2020	reduced	Civic	Center	rev	enues
		signific	cantly.	Bookin	gs were	cancelled	and	refunded	in	many
		cases								

C. Deposits and Investments

The City's funds are required to be deposited and invested under the terms of a depository contract. The depository bank deposits for safekeeping and trust with the City's agent bank approved pledged securities in an amount sufficient to protect City funds on a day-to-day basis during the period of the contract. The pledge of approved securities is waived only to the extent of the depository bank's dollar amount of Federal Deposit Insurance Corporation ("FDIC") insurance.

Cash Deposits:

At September 30, 2020, the carrying amount of the City's deposits (cash, certificates of deposit, and interest-bearing savings accounts included in temporary investments) was \$4,540,753 and the bank balance was \$4.546,465. The City's cash deposits at September 30, 2020 and during the year ended September 30, 2020, were entirely covered by FDIC insurance or by pledged collateral held by the City's agent bank in the City's name.

Investments:

The City is required by Government Code Chapter 2256, The Public Funds Investment Act, to adopt, implement, and publicize an investment policy. That policy must be written; primarily emphasize safety of principal and liquidity; address investment diversification, yield, and maturity and the quality and capability of investment management; and include a list of the types of authorized investments in which the investing entity's funds may be invested; and the maximum allowable stated maturity of any individual investment owned by the entity.

The Public Funds Investment Act ("Act") requires an annual audit of investment practices. Audit procedures in this area conducted as a part of the audit of the general purpose financial statements disclosed that in the areas of investment practices, management reports and establishment of appropriate policies, the City adhered to the requirements of the Act. Additionally, investment practices of the City were in accordance with local policies.

The Act determines the types of investments which are allowable for the City. These include, with certain restrictions, (1) obligations of the U.S. Treasury, certain U.S. agencies, and the State of Texas, (2) certificates of deposit, (3) certain municipal securities, (4) money market savings accounts, (5) repurchase agreements, (6) bankers acceptances, (7) mutual funds, (8) investment pools, (9) guaranteed investment contracts, and (10) common trust funds.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2020

The City's investments at September 30, 2020 are shown below.

Investment or Investment Type	<u>Maturity</u>	<u>Fair Value</u>
Certificate of Deposit #44413	7/16/2022	\$ 97,890
Certificate of Deposit #44412	7/19/2022	530,500
Certificate of Deposit #42535	12/19/2021	221,403
Certificate of Deposit #42780	6/20/2022	270,706
Certificate of Deposit #22185	2/20/2022	261,766
Certificate of Deposit #42463	9/30/2022	385,279
Certificate of Deposit #43696	7/31/2023	210,193
Certificate of Deposit #22648	5/18/2022	250,000
Certificate of Deposit #23075	8/9/2023	210,020
Certificate of Deposit #42747	5/19/2022	107,517
Logic Investment Pool	52-81 days	132
Total Investments		\$ 2,545,406

Analysis of Specific Deposit and Investment Risks:

GASB Statement No. 40 requires a determination as to whether the City was exposed to the following specific investment risks at year end and if so, the reporting of certain related disclosures:

Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The ratings of securities by nationally recognized rating agencies are designed to give an indication of credit risk. At year end, the City was not significantly exposed to credit risk.

At September 30, 2020, the City's investments, other than those which are obligations of or guaranteed by the U.S. Government, are rated as to credit quality as follows:

 Investment
 S & P Rating

 Local Government Investment Cooperative (LOGIC)
 AAAm

b. Custodial Credit Risk

Deposits are exposed to custodial credit risk if they are not covered by depository insurance and the deposits are uncollateralized, collateralized with securities held by the pledging financial institution, or collateralized with securities held by the pledging financial institution's trust department or agent but not in the City's name.

Investment securities are exposed to custodial credit risk if the securities are uninsured, are not registered in the name of the government, and are held by either the counterparty or the counterparty's trust department or agent but not in the City's name.

At year end, the City was not exposed to custodial credit risk.

c. Concentration of Credit Risk

This risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. At year end, the City was not exposed to concentration of credit risk.

d. Interest Rate Risk

This is the risk that changes in interest rates will adversely affect the fair value of an investment. At year end, the City was not exposed to interest rate risk.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2020

e. Foreign Currency Risk

This is the risk that exchange rates will adversely affect the fair value of an investment. At year end, the City was not exposed to foreign currency risk.

Investment Accounting Policy

The City's general policy is to report money market investments and short-term participating interest-earning investment contracts at amortized cost and to report nonparticipating interest-earning investment contracts using a cost-based measure. However, if the fair value of an investment is significantly affected by the impairment of the credit standing of the issuer or by other factors, it is reported at fair value. All other investments are reported at fair value unless a legal contract exists which guarantees a higher value. The term "short-term" refers to investments which have a remaining term of one year or less at time of purchase. The term "nonparticipating" means that the investment's value does not vary with market interest rate changes. Nonnegotiable certificates of deposit are examples of nonparticipating interest-earning investment contracts.

Public Funds Investment Pools

Public funds investment pools in Texas ("Pools") are established under the authority of the Interlocal Cooperation Act, Chapter 791 of the Texas Government Code, and are subject to the provisions of the Public Funds Investment Act (the "Act"), Chapter 2256 of the Texas Government Code. In addition to other provisions of the Act designed to promote liquidity and safety of principal, the Act requires Pools to: 1) have an advisory board composed of participants in the pool and other persons who do not have a business relationship with the pool and are qualified to advise the pool; 2) maintain a continuous

rating of no lower than AAA or AAA-m or an equivalent rating by at least one nationally recognized rating service; and 3) maintain the market value of its underlying investment portfolio within one half of one percent of the value of its shares.

The City's investments in Pools are reported at an amount determined by the fair value per share of the pool's underlying portfolio, unless the pool is 2a7-like, in which case they are reported at share value. A 2a7-like pool is one which is not registered with the Securities and Exchange Commission ("SEC") as an investment company, but nevertheless has a policy that it will, and does, operate in a manner consistent with the SEC's Rule 2a7 of the Investment Company Act of 1940.

Local Government Investment Cooperative (LOGIC)

LOGIC is a local government investment pool organized under the authority of the Interlocal Cooperation Act Chapter 791, of the Texas Government Code, and the Public Funds Investment Act, Chapter 2256, of the Texas Government Code. The pool was created in April, 1994, through a contract among its participating governmental units, and is governed by a board of directors (the board) to provide for joint investments of participant's public funds and funds under their control. LOGIC's policy seeks to invest pooled assets in a manner that will provide for safety of principal, liquidity in accordance with the operating requirements of the Participants, and a competitive rate of return by utilizing economies of scale and professional investment expertise. FirstSouthwest, A Division of Hilltop, provides administrative, participant support, and marketing services. Hilltop Securities Inc. is a registered broker dealer, member of FINRA/SIPC, which provides financial advisory and investment banking services to governmental entities across the country. JPMorgan Chase Bank N.A. provides custodial services. LOGIC is rated AAAm by Standard & Poor's and is operating in a manner consistent with the SEC's Rule 2a7 of the Investment Company Act of 1940. LOGIC seeks to maintain a stable net asset value of one dollar per unit.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2020

D. Capital Assets

Capital asset activity for the year ended September 30, 2020, was as follows:

	Beginning Balances	Increases	Decreases	Ending Balances
Governmental activities:				
Capital assets not being depreciated:				
Land \$	1,727,528 \$	\$	\$	1,727,528
Construction in progress		4,500		4,500
Total capital assets not being depreciated	1,727,528	4,500		1,732,028
Capital assets being depreciated:				
Infrastructure	10,714,870	181,794	11,000	10,885,664
Buildings and improvements	5,169,892			5,169,892
Machinery, furniture and equipment	2,696,186	568,042	133,118	3,131,110
Total capital assets being depreciated	18,580,948	749,836	144,118	19,186,666
Less accumulated depreciation for:				,,
Infrastructure	(5,077,006)	(530,614)	(5,940)	(5,601,680)
Buildings and improvements	(1,799,428)	(157,791)		(1,957,219)
Machinery, furniture and equipment	(2,014,980)	(152,812)	(113,398)	(2,054,394)
Total accumulated depreciation	(8,891,414)	(841,217)	(119,338)	(9,613,293)
Total capital assets being depreciated, net	9,689,534	(91,381)	24,780	9,573,373
Governmental activities capital assets, net \$	11,417,062 \$	(86,881) \$	24,780 \$	11,305,401
	Beginning			Ending
	Balances	Increases	Decreases	Balances
Business-type activities:				
Capital assets not being depreciated:				
Land \$, , , , , , , , , , , , , , , , , , , ,	\$	\$	5,111,306
Construction in progress	249,417	656,871		906,288
Total capital assets not being depreciated	5,360,723	656,871		6,017,594
Capital assets being depreciated:				
Land improvements	5,111,891	29,235		5,141,126
Infrastructure	15,426,489	97,146	60,766	15,462,869
Buildings and improvements	944,942			944,942
Machinery, furniture and equipment	862,226	15,624		877,850
Total capital assets being depreciated	22,345,548	142,005	60,766	22,426,787
Less accumulated depreciation for:				
Land improvements	(1,874,971)	(137,837)		(2,012,808)
Infrastructure	(6,696,952)	(272,552)	(17,346)	(6,952,158)
Buildings and improvements	(278,973)	(77,688)		(356,661)
Machinery, furniture and equipment	(833,612)	(41,757)	(21,710)	(853,659)
Total accumulated depreciation	(9,684,508)	(529,834)	(39,056)	(10,175,286)
Total capital assets being depreciated, net	12,661,040	(387,829)	21,710	12,251,501
Business-type activities capital assets, net \$	18,021,763 \$	269,042 \$	21,710 \$	18,269,095

The beginning balances for business-type activities land and construction in progress have been adjusted to reflect a reclassification of airport land that was purchased and originally placed into construction in progress.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2020

Depreciation was charged to functions as follows:

Governmental Activities: Civic center	\$	128,132
	Φ	
Community development		7,037
Economic development		297,806
Executive		2,814
Fire		68,244
Non-departmental		9,138
Parks		2,190
Police		56,131
Streets		264,429
Financial administration		2,026
Lake		3,270
	\$	841,217
Business-Type Activities:		
Water and sewer		480,072
Airport		49,762
	\$	529,834

E. Interfund Balances and Activity

1. Due To and From Other Funds

Balances due to and due from other funds at September 30, 2020, consisted of the following:

Due To Fund	Due From Fund		Amount	Purpose
Economic Development Fund	General Fund	\$	51,858	Monthly sales tax transfer
Other Governmental Funds	General Fund		1,986	Hotel tax transfer receivable
General Fund	Economic Development Fund		7,779	Monthly administrative fee
General Fund	Sanitation Fund Total	\$_	11,454 73,077	Commercial sanitation fees accrued

All amounts due are scheduled to be repaid within one year.

2. Transfers To and From Other Funds

Transfers to and from other funds for the year ended September 30, 2020, consisted of the following:

Transfers From	Transfers To	 Amount	Reason
Debt Service	Water & Sewer Fund	\$ 428,790	Fund debt service requirements
Economic Development Fund	General Fund	105,012	Administrative fee
Other Governmental Funds	General Fund	2,324	Purchase tasers
General Fund	Other Governmental Funds	108,270	Fund Civic Center operations
Water & Sewer Fund	Debt Service Fund	26,941	Interest expense on debt
Water & Sewer Fund	General Fund	19,355	Budgeted transfer
General Fund	Water & Sewer Fund	38,699	Contribution to spillway project
	Total	\$ 729,391	

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2020

F. Long-Term Obligations

The City has entered into a continuing disclosure undertaking to provide Annual Reports and Material Event Notices to the State Information Depository of Texas, which is the Municipal Advisory Council. This information is required under SEC Rule 15c2-12 to enable investors to analyze the financial condition and operations of the City.

1. Long-Term Obligation Activity

Long-term obligations include debt and other long-term liabilities. Changes in long-term obligations for the year ended September 30, 2020, are as follows:

		Beginning					Ending	Amounts Due Within
		Balance	Increases		Decreases		Balance	One Year
Governmental activities:								
Obligations of the City:								
Tax and revenue certificates	Φ.	1 010 000 A			450 500	Φ.	1 101 000	157.044
of obligation	\$	1,316,826 \$		\$	152,528	\$	1,164,298	157,611
Notes		46,670			5,190		41,480	5,367
Net pension liability*		1,604,795			577,682		1,027,113	
Total OPEB liability*		121,030	22,981				144,011	
Premium on issuance of debt		26,786			3,348		23,438	
Compensated absences	_	113,330	11,824	_	1,410		123,744	6,187
Total obligations of the City	_	3,229,437	34,805	_	740,158		2,524,084	169,165
Obligations of Economic Deve	elop	•						
Sales tax revenue bonds		3,220,000			170,000		3,050,000	180,000
Discount on issuance of debt	_	(14,744)			(1,062)		(13,682)	
Total obligations of EDC	_	3,205,256			168,938		3,036,318	180,000
Total governmental activities	$\$_{=}$	6,434,693_\$	34,805	₿_	909,096	\$	<u>5,560,402</u> \$_	349,165
Business-type activities:								
Refunding bonds	\$	6,305,000 \$	3,140,000	8	3,855,000	\$	5,590,000	455,000
Tax and revenue certificates		,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	, , , , , , , , , , , , , , , , , , , ,		,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,			, , , , , , , , , , , , , , , , , , , ,
of obligation		1,273,174			147,472		1,125,702	152,388
Net pension liability**		396,645			127,617		269,028	
Total OPEB liability**		30,257	8.025				38,282	
Premium on issuance of debt		196,342	323,233		64,171		455,404	
Total business-type activities	\$	8,201,418 \$	3,471,258	₽_	4,194,260	\$	7,478,416 \$	607,388
• •	_			=				

^{*} Other long-term liabilities

The funds typically used to liquidate other long-term liabilities in the past are as follows:

Liability	Activity Type	Fund
Net Pension Liability*	Governmental	General
Total OPEB Liability*	Governmental	General
Net Pension Liability**	Business	Water and Sewer
Total OPEB Liability**	Business	Water and Sewer

The General Fund typically liquidates 100% of the Governmental Activities liability for compensated absences.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2020

2. Debt Service Requirements

Debt service requirements on long-term debt at September 30, 2020, are as follows:

	_		G	overnmental A			_	
		_		Notes from				
V = "	_		nds	and Dire	ct Place		_	
Year Ending September 30,		Principal	Interest	Principal	—	Interest	—	Total
2021	\$	337,611 \$	170,629 \$			1,265		514,872
2022		345,155	159,827	5,54		1,092		511,617
2023		352,698	148,761	5,72		909		508,093
2024		367,781	136,957	5,91		720		511,371
2025		380,323	124,601	6,10		525		511,557
2026-2030		1,555,730	416,859	12,82	4	442		1,985,855
2031-2033		875,000	88,750					963,750
Totals	\$_	4,214,298 \$	1,246,384	41,48	<u>0</u> \$	4,953	= \$ <u></u>	5,507,115
			В	usiness-type A	ctivities	5		
				Notes from	Direct E	Borrowings	_	
		Во	nds	and Dire	ct Place	ements		
Year Ending September 30,		Principal	Interest	Principal		Interest	_	Total
2021	\$_	607,388 \$	199,572 \$		\$		\$	806,960
2022		629,845	172,801					802,646
2023		647,303	157,304					804,607
2024		672,219	137,908					810,127
2025		694,677	117,714					812,391
2026-2030		2,264,270	310,731					2,575,001
2031-2034		1,200,000	69,650					1,269,650
Totals	\$_	6,715,702 \$	1,165,680 \$		\$		\$	7,881,382
Governmental Activities: <u>Certificates of Obligation</u> 2015 Combination Tax and F varying from 2.0% to 3.0% du					est		\$	1,164,298
	10 30	iiii aiiiiaaliy tiiioagi	1 August 20, 20	<i>L1</i> .			Ψ	1,104,230
Notes Payable Note payable to Gilmer Natio through September 5, 2027.	nal B	ank; principal plus	interest at 3.25°	%, due monthl	/			41,480
Sales Tax and Revenue Bon (an obligation of Gilmer Econ of the City of Gilmer)	omic			•				
2011 Sales Tax and Revenue due semi-annually through Ju		•	nterest varying	from 4.0% to 5	.0%		_	3,050,000
Total Gove	rnme	ental Activities					\$	4,255,778
Business-Type Activities:								
Refunding Bonds								
2020 General Obligation Refu	undin	g Bonds; principal	plus interest va	rying from 2.09	%			

\$

3,140,000

to 4.00% due semi-annually through July 1, 2034.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2020

2013 General Obligation Refunding Bonds Series 2013; principal plus interest varying from 2.0% to 3.0% due semi-annually through May 15, 2027.

Total Refunding Bonds

Tax and Revenue Certificates of Obligation
2015 Combination Tax and Revenue Certificates of Obligation; principal plus interest varying from 2.0% to 3.0% due semi-annually through August 15, 2027.

Total Certificates of Obligation

Total Business-Type Activities

\$ 6,715,702

3. Advance Refunding of Debt

On July 16, 2020, the City issued \$3,140,000 in general obligation refunding bonds with interest rates ranging from 2.00% to 4.00%. The City issued the bonds to advance refund the outstanding Series 2010 Waterworks & Sewer System refunding bonds with interest rates ranging from 3.00% to 4.25%. The City used the net proceeds to purchase U.S. government securities. These securities were deposited into an irrevocable trust to provide for all future debt service on the 2010 bonds. As a result, the 2010 series bonds are considered defeased, and the City has removed the liability from its accounts. The advanced refunding reduced total debt service payments over the next 14 years by \$3,916,523. This results in an economic gain (difference between the present value of the new debt service payments on the old and new debt) of \$538,880.

The reacquisition price exceeded the net carrying value of the old debt by \$91,832. This amount is being netted against the new debt and amortized over the remaining life of the new debt.

G. Risk Management

The City is exposed to various risks of loss related to torts, theft, damage or destruction of assets, errors and omissions, injuries to employees, and natural disasters. During fiscal year 2020, the City obtained general liability coverage at a cost that is considered to be economically justifiable by joining together with other governmental entities in the State as a member of the Texas Municipal League Intergovernmental Risk Pool ("TML"). TML is a self-funded pool operating as a common risk management and insurance program. The City pays an annual premium to TML for its above insurance coverage. The agreement for the formation of TML provides that TML will be self-sustaining through member premiums and will reinsure through commercial companies for claims in excess of acceptable risk levels; however, each category of coverage has its own level of reinsurance. The City continues to carry commercial insurance for other risks of loss. There were no significant reductions in commercial insurance coverage in the past fiscal year and settled claims resulting from these risks have not exceeded coverage in any of the past three fiscal years.

H. Pension Plan

TEXAS MUNICIPAL RETIREMENT SYSTEM (TMRS)

1. Plan Description

The City participates as one of 888 plans in the nontraditional, joint contributory, hybrid defined benefit pension plan administered by the Texas Municipal Retirement System (TMRS). TMRS is an agency created by the State of Texas and administered in accordance with the TMRS Act, Subtitle G, Title 8, Texas Government Code (the TMRS Act) as an agent multiple-employer retirement system for municipal employees in the State of Texas. The TMRS Act places the general administration and management of the System with a six-member Board of Trustees. Although the Governor, with the advice and consent of the Senate, appoints the Board, TMRS is not fiscally dependent on the State of Texas. TMRS's defined benefit pension plan is a tax-qualified plan under Section 401(a) of the Internal Revenue Code. TMRS issues a publicly available comprehensive annual financial report (CAFR) that can be obtained at www.tmrs.com.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2020

All eligible employees of the City are required to participate in TMRS.

Benefits Provided

TMRS provides retirement, disability, and death benefits. Benefit provisions are adopted by the governing body of the City, within the options available in the state statutes governing TMRS.

At retirement, the benefit is calculated as if the sum of the employee's contributions, with interest, and the city-financed monetary credits with interest were used to purchase an annuity. Members may choose to receive their retirement benefit in one of seven payment options. Members may also choose to receive a portion of their benefit as a partial lump sum distribution in an amount equal to 12, 24, or 36 monthly payments, which cannot exceed 75% of the member's deposits and interest.

The plan provisions are adopted by the governing body of the City, within the options available in the state statutes governing TMRS. Plan provisions for the City were as follows:

Employee deposit rate	6.00%
Matching ratio (city to employee)	2:1
Updated service credit rate	100T
Annuity increase	70.00%
Vesting requirements	5 years
Service retirement eligibilities (express as age/years	-

60/5: 0/20 of service)

Employees covered by benefit terms:

At the December 31, 2019 valuation and measurement date, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefits	41
Inactive employees entitled to but not yet receiving benefits	29
Active employees	50
Total covered employees	120

Contributions

The contribution rates for employees in TMRS are either 5%, 6%, or 7% of employee gross earnings, and the City matching percentages are either 100%, 150%, or 200%, both as adopted by the governing body of the City. Under the state law governing TMRS, the contribution rate for each City is determined annually by the actuary, using the Entry Age Normal (EAN) actuarial cost method. The actuarially determined rate is the estimated amount necessary to finance the cost of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability.

Employees for the City were required to contribute 6.0% of their annual gross earnings during the fiscal year. The contribution rates for the City were 13.73% and 13.34% in calendar years 2019 and 2020, respectively. The City's contributions to TMRS for the year ended September 30, 2020 were \$300,042, and were equal to the required contributions.

Net Pension Liability

The City's Net Pension Liability (NPL) was measured as of December 31, 2019, and the Total Pension Liability (TPL) used to calculate the Net Pension Liaility was determined by an actuarial valuation as of that date.

Actuarial assumptions:

The Total Pension Liability in the December 31, 2019 actuarial valuation was determined using the following

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2020

actuarial assumptions:

Inflation 2.50% per year

Overall payroll growth 2.75% per year, adjusted down for population declines, if any

Investment Rate of Return 6.75%, net of pension plan investment expense, including inflation

Salary increases are based on a service-related table. Mortality rates for active members are based on the PUB(10) mortality tables with the Public Safety table used for males and the General Employee table used for females. Mortality rates for healthy retirees and beneficiaries are based on the Gender-distinct 2019 Municipal Retirees of Texas mortality tables. The rates for actives, healthy retirees and beneficiaries are projected on a fully generational basis by Scale UMP to account for future mortality improvements. For disabled annuitants, the same mortality tables for healthy retirees is used with a 4-year set-forward for males and a 3-year set-forward for females. In addition, a 3.5% and 3.0% minimum mortality rate is applied, for males and females respectively, to reflect the impairment for younger members who become disabled. The rates are projected on a fully generational basis by Scale UMP to account for future mortality improvements subject to the floor.

The actuarial assumptions were developed primarily from the actuarial investigation of the experience of TMRS over the four-year period December 31, 2014 to December 31, 2018. They were adopted in 2019 and first used in the December 31, 2019 actuarial valuation. The post-retirement mortality assumption for healthy annuitants and Annuity Purchase Rate (APRs) are based on the Mortality Experience Investigation Study covering 2009 through 2011 and dated December 31, 2013. Plan assets are managed on a total return basis with an emphasis on both capital appreciation as well as the production of income in order to satisfy the short-term and long-term funding needs of TMRS.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. In determining their best estimate of a recommended investment return assumption under the various alternative asset allocation portfolios, GRS focused on the area between (1) arithmetic mean (aggressive) without an adjustment for time (conservative) and (2) the geometric mean (conservative) with an adjustment for time (aggressive). The target allocation and best estimates of real rates of return for each major asset class in fiscal year 2020 are summarized below:

Asset Class	Target Allocation
Global Equities	30%
Core Fixed Income	10%
Non-Core Fixed Income	20%
Real Estate	10%
Real Return	10%
Absolute Return	10%
Private Equity	10%
Total	100.0%

Discount Rate

The discount rate used to measure the Total Pension Liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that employee and employer contributions will be made at the rates specified in statute. Based on that assumption, the pension plan's Fiduciary Net Position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2020

payments to determine the Total Pension Liability.

		Increase (Decrease)				
	_	Total Pension	Plan Fiduciary	Net Pension		
Changes in Net Pension Liability		Liability	Net Position	Liability		
		(a)	(b)	(a) - (b)		
Balance at 12/31/2018	\$	10,181,627 \$	8,208,983 \$	1,972,644		
Changes for the year						
Service cost		322,212		322,212		
Interest		682,742		682,742		
Change of benefit terms						
Difference between expected						
and actual experience		(79,307)		(79,307)		
Changes of assumptions		46,124		46,124		
Contributions - employer			299,741	(299,741)		
Contributions - employee			131,694	(131,694)		
Net investment income			1,269,294	(1,269,294)		
Benefit payments, including						
refunds of employee contributions		(456,067)	(456,067)			
Administrative expense			(7,171)	7,171		
Other changes			(215)	215		
Net changes	_	515,704	1,237,276	(721,572)		
Balance at 12/31/2019	\$_	10,697,331 \$	9,446,259 \$	1,251,072		

Sensitivity of the net pension liability to changes in the discount rate:

The following presents the net pension liability of the City, calculated using the discount rate of 6.75%, as well as what the City's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.75%) or 1-percentage-point higher (7.75%) than the current rate.

	1	1% Decrease	Discount	1% Increase
	i	in Discount	Rate	in Discount
	_R	late (5.75%)	(6.75%)	Rate (7.75%)
City's net pension liability	\$	2,778,836 \$	1,251,072	\$ 6,980

Pension Plan Fiduciary Net Position

Detailed information about the pension plan's Fiduciary Net Position is available in a separately-issued TMRS financial report. That report may be obtained on the Internet at www.tmrs.com.

5. Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended September 30, 2020, the City recognized pension expense of \$304,118.

At September 30, 2020, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	 erred Outflows Resources	 erred Inflows Resources
Differences between expected and actual economic experience	\$ 	\$
Changes in actuarial assumptions	34,206	
Difference between projected and actual investment earnings		435,189

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2020

 Contributions subsequent to the measurement date
 222,779
 -

 Total
 \$ 256,985
 \$ 435,189

\$222,779 reported as deferred outflows of resources related to pensions resulting from contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the subsequent fiscal period rather than in the current fiscal period. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Measurement
Year ended Dec. 31:
2020 \$ (128,422)
2021 (142,218)
2022 12,696
2023 (143,039)
2024 --Thereafter ---

TEXAS EMERGENCY SERVICES RETIREMENT SYSTEM (TESRS)

1. Plan Description

The Texas Emergency Services Retirement System (TESRS) administers a cost-sharing multiple employer pension system (the "System") established and administered by the State of Texas to provide pension benefits for emergency services personnel who serve without significant monetary remuneration. Direct financial activity for the System is classifed in the financial statements as pension trust funds. The System issues a stand-alone financial report that is available to the public at www.tesrs.org.

Of the nine member State Board of Trustees, at least five trustees must be active members of the pension system, one of whom must represent emergency medical services personnel. One trustee may be a retiree of the pension system, and three trustees must be persons who have experience in the fields of finance, securities investment, or pension administration. On August 31 of the following years, contributing fire and/or emergency service department members participating in TESRS were:

	Contributing
	Departments
2018	238
2019	237

Eligible participants include volunteer emergency services personnel who are members in good standing of a member department.

2. Benefits Provided

Senate Bill 411, 65th Legislature, Regular Session (1977), created TESRS and established the applicable benefit provisions. The 79th Legislature, Regular Session (2005), re-codified the provisions and gave the TESRS Board of Trustees authority to establish vesting requirements, contribution levels, benefit formulas, and eligibility requirements by board rule. The benefit provisions include retirement benefits as well as death and disability benefits. Members are 50% vested after the tenth year of service, with the vesting percent increasing 10% for each of the next five years of service so that a member becomes 100% vested with 15 years of service.

Upon reaching age 55, each vested member may retire and receive a monthly pension equal to his vested percent multiplied by six times the governing body's average monthly contribution over the member's years of

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2020

qualified service. For years of service in excess of 15 years, this monthly benefit is increased at a rate of 6.2% compounded annually. There is no provision for automatic post-retirement benefit increases.

On and off-duty death benefits and on-duty disability benefits are dependent on whether or not the member was engaged in the performance of duties at the time of death and disability. Death benefits include a lump sum amount or continuing monthly payments to a member's surviving spouse and dependent children.

Covered Membership

On August 31 of the following fiscal years, the pension system membership consisted of:

	2018	2019
Retirees and beneficiaries currently receiving benefits	3,533	3,649
Terminated members entitled to but not yet receiving benefits	1,927	1,842
Active participants	3,927	3,702

4. Funding Policy

Contributions are made by governing bodies for the participating departments. No contributions are required from the individuals who are members of the System, nor are they allowed. The governing bodies of each participating department are required to make contributions for each month a member performs emergency services for a department (this minimum contribution is \$36 per member and the department may make a higher monthly contribution for its members). This is referred to as a Part One contribution, which is the legacy portion of the System contribution that directly impacts future retiree annuities.

According to the state law governing the System, the State is required to contribute an amount necessary to make the System "actuarially sound" each year, which may not exceed one-third of the total of all contributions made by participating governing bodies in a particular year.

The board rule defining contributions was amended in 2014 to add the potential for actuarially determined Part Two contributions that would be required only if the expected future annual contributions from the state are not enough with the Part One contributions to provide an adequate contributions arrangement as determined by the most recent actuarial valuation. This Part Two portion, which is actuarially determined as a percent of the Part One portion (not to exceed 15%), is to be actuarially adjusted every two years based on the most recent actuarial valuation. Based on the August 31, 2016 actuarial valuation, the Part Two contributions were established by the board to be 2% of the Part One contributions beginning September 1, 2017. Based on the August 31, 2018 actuarial valuation, the Part Two contributions are not required for an adequate contribution.

Additional contributions may be made by governing bodies within two years of joining the System, to grant up to ten years of credit for service per member. Prior service purchased must have occurred before the department began participating in the System.

A small subset of participating departments have a different contribution arrangement which is being phased out over time. In this arrangement, contributions made in addition to the monthly contributions for active members are made by local governing bodies on a pay-as-you-go basis for members who were pensioners when their respective departments merged into the System. There is no actuarial impact associated with this arrangement as the pay-as-you-go contributions made by these governing bodies are always equal to benefit payments paid by the System.

5. Contributions Required and Contributions Made

The contribution requirement per active emergency services personnel member per month is not actuarially determined. Rather, the minimum contribution provisions are set by board rule, and there is no maximum contribution rate. For the fiscal year ended August 31, 2019, total contributions of \$3,480,509 were paid into

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2020

TESRS by the political subdivisions served by the member volunteer emergency services personnel. The State appropriated \$1,329,224 for the fiscal year ended August 31, 2019.

The purpose of the biennial valuation is to determine if the contribution arrangement is adequate to pay the benefits that are promised. Actuarial assumptions are disclosed in Section I(B)(1).

The most recently completed biennial actuarial valuation as of August 31, 2018 stated that TESRS has an adequate contribution arrangement for the benefit provisions recognized in the valuation based on the expected total contributions, including the expected contributions both from the governing body of each participating department and from the state The expected contributions from the state are state appropriations equal to (1) the maximum annual contribution (one third of all contributions to TESRS by governing bodies of participating departments in a year) as needed in accordance with state law governing TESRS and (2) approximately \$725,000 each year to pay for part of the System's administrative expenses.

6. Net Pension Liability

The System's net pension liability was measured as of August 31, 2019, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of August 31, 2018 rolled forward to August 31, 2019.

Total pension liability	\$	143,501,039
Plan fiduciary net position		115,155,476
System's net pension liability	\$_	28,345,563
	_	

Plan fiduciary net position as a percentage of the total pension liability

80.2%

Actuarial Assumptions

The total pension liability in the August 31, 2018 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	3.00%
Salary increases	N/A
Investment rate of return	7.75%, net of pension plan investment
	expense, including inflation

Mortality rates were based on the RP2000 Combined Healthy Lives Mortality Tables for males and for females projected to 2024 by scale AA.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which expected future net real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These components are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage (currently 5.01%) and by adding expected inflation (3.00%). In addition, the final 7.75% assumption was selected by "rounding down" and thereby reflects a reduction of 0.26% for adverse deviation. The target allocation and expected arithmetic real rates of return for each major asset class are summarized in the following table:

	Target	Long-term Expected
Asset Class	Allocation	Real Rate of Return (Arithmetic)
Equities		
Large cap domestic	32%	5.81%
Small cap domestic	15%	5.92%
Developed international	15%	6.21%

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2020

Emerging markets	5%	7.18%
Master limited partnership	5%	7.61%
Real estate	5%	4.46%
Fixed income	23%	1.61%
Cash		
Total	100%	
Weighted average		5.01%

Discount Rate

The discount rate used to measure the total pension liability was 7.75%. No projection of cash flows was used to determine the discount rate because the August 31, 2018 actuarial valuation showed that expected contributions would pay the normal cost and amortize the unfunded actuarial accrued liability (UAAL) in 30 years using the conservative level dollar amortization method. Because of the 30-year amortization period with the conservative amortization method, the pension plan's fiduciary net position is expected to be available to make all projected future benefit payments to current active and inactive members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability of the City, calculated using the discount rate of 7.75%, as well as what the System's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.75%) or 1-percentage-point higher (8.75%) than the current rate:

	1% Decrease (6.75%)	Current Discount Rate (7.75%)	1% Increase (8.75%)
City's proportionate share of the net pension liability	\$ 80,104 \$	45,069 \$	21,618
System's net pension liability	50,379,818	28,345,563	13,596,183

Pension Plan Fiduciary Net Position

Detailed information about the pension plan's Fiduciary Net Position is available in a separately-issued TESRS financial report. That report may be obtained on the internet at www.tesrs.org.

7. Pension Liabilities, Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At September 30, 2020, the City reported a liability of \$45,069 for its proportionate share of the TESRS's net pension liability.

The net pension liability was measured as of August 31, 2019 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability was based on the City's contributions to the pension plan relative to the contributions of all participating departments to the plan for the period September 1, 2018 through August 31, 2019.

For the year ended September 30, 2020, the City recognized pension expense of \$8,335.

At September 31, 2020, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2020

	Deferred Outflows of Resources		Deferred Inflows of Resources	
Differences between expected and actual	Φ		Φ.	50
economic experience	\$		\$	53
Changes in actuarial assumptions				
Difference between projected and actual				
investment earnings		5,804		
Contributions subsequent to the measure-				
ment date		5,602		
Total	\$	11,406	\$	53

\$5,602 reported as deferred outflows of resources related to pensions resulting from contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the subsequent fiscal period rather than in the current fiscal period. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Measurement	
Year Ending August 31:	
2020	\$ 1,224
2021	642
2022	1,426
2023	2,459

AGGREGATION OF PENSION RELATED BALANCES

The following is an aggregation of pension related balances reflected in the financial statements:

	TMRS	TESRS	Total
Deferred outflow of resources related to pensions	\$ 256,985 \$	11,406 \$	268,391
Net pension liability	1,251,072	45,069	1,296,141
Deferred inflows of resources related to pensions	435,189	53	435,242
Pension expense/expenditures	304,118	8,335	312,453

I. Post Employment Benefits Other Than Pensions (OPEB)

1. Plan Description

Texas Municipal Retirement System (TMRS) administers a defined benefit group-term life insurance plan known as the Supplemental Death Benefit Fund (SDBF). This is a voluntary program in which participating member cities may elect, by ordinance, to provide group-term life insurance coverage for their active members, including or not including retirees. Employers may terminate coverage under and discontinue participation in the SDBF by adopting an ordinance before. November 1 of any year to be effective the following January 1. The City has elected to participate in the SDBF for its active members including retirees. As the SDBF covers both active and retiree participants, with no segregation of assets, the SDBF is considered to be an unfunded single-employer OPEB plan (i.e. no assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75) for City reporting.

2. Benefits Provided

The death benefit for active employees provides a lump-sum payment approximately equal to the employee's annual salary (calculated based on the employee's actual earnings, for the 12-month period preceding the month of death). The death benefit for retirees is considered an other post employment benefit (OPEB) and is a fixed amount of \$7,500.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2020

At the December 31, 2019, valuation and measurement date, the following employees were covered by the benefit terms:

Inactive employees current receiving benefits	28
Inactive employees entitled to but not year receiving benefits	5
Active employees	50
Total	83

Contributions

The member city contributes to the SDBF at a contractually required rate as determined by an annual actuarial valuation. The rate is equal to the cost of providing one-year term life insurance. The funding policy for the SDBF program is to assure that adequate resources are available to meet all death benefit payments for the upcoming year. The intent is not to pre-fund retirees term life insurance during employees' careers.

Contributions are made monthly based on the covered payroll of employee members of the participating member city. The contractually required contribution rate is determined annually for each city. The rate is based on the mortality and service experience of all employees covered by the SDBF and the demographics specific to the workforce of the City. There is a one-year delay between the actuarial valuation that serves as the basis for the employer contribution rate and the calendar year when the rate goes into effect. The funding policy of this plan is to assure that adequate resources are available to meet all death benefit payments for the upcoming year.

The retiree portion of contribution rates to the SDBF for the City were 0.06% and 0.05% in calendar years 2019 and 2020, respectively. The City's contributions to the SDBF for the year ended September 30, 2020 were \$1,153, and were equal to the required contributions.

4. Total OPEB Liability

The City's Total OPEB Liability (TOL) was measured as of December 31, 2019, and was determined by an actuarial valuation as of that date.

5. Actuarial Assumptions

The Total OPEB Liability in the December 31, 2019 actuarial valuation was determined using the following actuarial assumptions:

Inflation 2.5% per year

Salary increases 3.5% to 11.5% including inflation

Discount rate 2.75%

Retiree's share of benefit-related costs -

Salary increases were based on a service-related table. Mortality rates for service retirees were based on the RP2000 Combined Mortality Table with Blue Collar Adjustment with male rates multiplied by 109% and female rates multiplied by 103% and projected on a fully generational basis with scale BB. Mortality rates for disabled retirees were based on the RP2000 Combined Mortality Table with Blue Collar Adjustment with male rates multiplied by 109% and female rates multiplied by 103% with a 3-year set-forward for both males and females. The rates are projected on a fully generational basis with scale BB to account for future mortality improvements subject to the 3% floor.

The actuarial assumptions used in the December 31, 2018 valuation were developed primarily from an actuarial experience study for the four-year period from December 31, 2010 through December 31, 2014. They were adopted in 2015 and first used in the December 31, 2015 actuarial valuation. The post-mortality assumption for healthy annuitants and Annuity Purchase Rate (APRs) are based on the Mortality Experience Investigation Study covering 2009 through 2011 and dated December 31, 2013. In conjunction with these

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2020

changes first used in the December 31, 2013 valuation, TMRS adopted the Entry Age Normal Actuarial Cost Method.

The discount rate used to measure the Total OPEB Liability was 2.75% and was based on the Fidelity Index's "20-Year Municipal GO AA Index" rate as of December 31, 2019.

6. Changes in the Total OPEB Liability

Total OPEB liability - beginning of year	\$ 151,287
Changes for the year:	
Service cost	6,146
Interest on total OPEB liability	5,702
Differences between expected and actual experience	(7,618)
Changes in assumptions or other inputs	28,093
Benefit payments	(1,317)
Net changes	 31,006
Total OPEB liability - end of year	\$ 182,293

7. Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following presents the total OPEB liability of the City, calculated using the discount rate of 2.75%, as well as what the City's total OPEB liability would be if it were calculated using a discount rate that is 1% lower (1.75%) or 1% higher (3.75%) than the current rate:

	1% [Decrease	Discount	19	6 Increase
	in Dis	count Rate	Rate	in D	iscount Rate
	(1	1.75%)	(2.75%)		(3.75%)
City's Total OPEB Liability	\$	219,670 \$	182,293	\$	152,764

8. OPEB Expense and Deferred Outflows/Inflows of Resources Related to OPEB

For the year ended September 30, 2020, the City recognized OPEB expense of \$13,136 At September 30, 2020, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	_	Deferred Outlfows of Resources		Deferred Inflows of Resources
Differences between expected and actual experience	\$		\$	16,093
Change in assumptions and other inputs		22,047	,	
Contributions made subsequent to measurement date		835	<u> </u>	
Total	\$	22,882	2 \$_	16,093

The \$835 reported as deferred outflows of resources related to OPEB resulted from contributions subsequent to the measurement date and will be recognized as a reduction of the total OPEB liability for the year ending September 30, 2021. Amounts reported as deferred outflows and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Measurement Year Ending December 31:

2020	J	\$	1,288
2021			1,288
2022			357
2023			926
2024			2,095
		\$	5,954

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2020

J. Health Care Coverage

The City of Gilmer provides health and dental insurance benefits for its employees. The City contracts with the Texas Municipal League for health insurance. The City does not retain any risk of loss for health care benefits. The total cost fo the City of Gilmer for the fiscal year ended September 30, 2020 was \$437,329 The cost of health and dental insurance benefits is recognized as an expenditure as it is paid. The general fund contributed \$330,522, the water and sewer fund contributed \$98,368, and other governmental funds contributed \$8,439.

K. Commitments and Contingencies

1. Contingencies

The City participates in grant programs which are governed by various rules and regulations of the grantor agencies. Costs charged to the respective grant programs are subject to audit and adjustment by the grantor agencies; therefore, to the extent that the City has not complied with the rules and regulations governing the grants, refunds of any money received may be required and the collectibility of any related receivable may be impaired. In the opinion of the City, there are no significant contingent liabilities relating to compliance with the rules and regulations governing the respective grants; therefore, no provision has been recorded in the accompanying basic financial statements for such contingencies.

2. Litigation

No reportable litigation was pending against the City at September 30, 2020.

3. Infectious Disease Outbreak - COVID-19

The outbreak of COVID-19, a respiratory disease caused by a new strain of coronavirus, has been characterized as a pandemic (the "Pandemic") by the World Health Organization and it is currently affecting many parts of the world, including the United States and Texas. The City continues to monitor the spread of COVID-19 and is working with local, state, and national agencies to address the potential impact of the Pandemic upon the City. While the potential impact of the Pandemic on the City cannot be quantified at this time, the continued outbreak of COVID-19 could have an adverse effect on the City's operations and financial condition.

L. Deferred Compensation

Employees of the City may participate in a deferred compensation plan adopted under the provisions of Internal Revenue Code Section 457 (Deferred Compensation Plan with Respect to Service for State and Local Governments). The deferred compensation plan is available to all employees of the City. Under the plan, employees may elect to defer a portion of their salaries and avoid paying taxes on the deferred portion until the withdrawal date. The deferred compensation amount is not for withdrawal by employees until termination, retirement, death, or unforseeable emergency.

An unrelated financial institution administers the deferred compensation plan. Under the terms of GASB Statement No. 32, an IRC Section 457 deferred compensation plan's deferred compensation and income attributable to the investment of deferred compensation amounts are held in trust, until paid or made available to the employees or beneficiaries and are the property of the employees and are not accessible by the City or its creditors.

The City does not perform the investing function or have significant administrative involvement in the handling of the plan.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED SEPTEMBER 30, 2020

M. Restricted Fund Balance and Net Position

As of September 30, 2020, fund balances restricted for other purposes were as follows:

General Fund	
Hotel-Motel tax	\$ 38,237
Court restricted funds	7,241
LEOSE	6,701
Wal-mart grant for police department	2,063
Parks	97,890
	\$ 152,132
Other Governmental Funds	
Police Dept. Seizure Fund	\$ 14,618
USDA Loan Program	125,627
	\$ 140,245

As of September 30, 2020, fund balance assigned for specific purposes was as follows:

General Fund	
Planning and zoning master plan	\$ 25,033
Main Street	28,892
Fire department	3,560
Animal control	1,443
Police department	9,542
Park projects	3,389
Cemetery	2,532
Civic Center	551
Chamber Christmas decorations	471
	\$ 75,413

As of September 30, 2020, net position restricted for other purposes was as follows:

Governmental Activities	
Hotel-Motel tax	\$ 38,237
Court restricted funds	7,241
LEOSE	6,701
Wal-Mart grant for police department	2,063
Parks	97,890
Police Dept. Seizure Fund	14,618
USDA Loan Program	125,627
	\$ 292,377

N. Subsequent Events

Management has evaluated subsequent events through March 17, 2021, the date on which the financial statements were available to be issued.

Required Supplementary Information			
Required supplementary information includes financial information and disclosures required Accounting Standards Board but not considered a part of the basic financial statements.	y the	Governme	ental

CITY OF GILMER, TEXAS
SCHEDULE OF THE CITY'S PROPORTIONATE
SHARE OF THE NET PENSION LIABILITY
TEXAS EMERGENCY SERVICES RETIREMENT SYSTEM
LAST TEN FISCAL YEARS *

				Measrurement Period	nt Period			
	2019	6	2018	2017	2016	2015	2014	
City's proportion of the net pension liability (asset)		0.159%	0.133%	0.120%	0.104%	0.120%	%660.0	%
City's proportionate share of the net pension liability (asset)	↔	45,069 \$	28,795 \$	28,802 \$	30,293 \$	32,031 \$	17,990	00
State's proportionate share of the net pension liability (asset) associated with the City		64,076	39,857	43,203	46,299	49,024	27,172	2
Total	₩	109,145 \$	68,652	72,005 \$	76,592	81,055 \$	45,162	22
City's covered payroll	N/A	_	N/A	A/A	V/V	N/A	N/A	
City's proportionate share of the net pension liability (asset) as a percentage of its covered-employee payroll	N/A		N/A	N/A	N/A	N/A	N/A	
Plan fiduciary net position as a percentage of the total pension liability		80.20%	84.30%	81.40%	76.30%	%06.90%	83.50%	%
* This schedule is presented to illustrate the requirement to sh- compiled, this schedule provides the information only for those years for which information is available.	lustrate the r those vears for w	requirement hich information is	ΜO	information for 10	years. However,	until a full 1	full 10-year trend	<u>.</u>

compiled, this schedule provides the

CITY OF GILMER, TEXAS
SCHEDULE OF CITY CONTRIBUTIONS
TEXAS EMERGENCY SERVICES RETIREMENT SYSTEM
LAST TEN FISCAL YEARS *

							Fiscal Year	<u>_</u>				
	2020		2019		2018		2017			2016	2015	5
Contractually required contribution	↔	5,602 \$	8,335 \$	\$		7,585 \$		7,244 \$	\$	6,572 \$	\$	8,408
Contributions in relation to the contractually required contribution		(5,602)	(8,335)	<u>(</u>		(7,585)		(7,244)	æ	(6,572)		(8,408)
Contribution deficiency (excess)	 - 	 	1	မ မ		 			<u>\$</u>			
City's covered payroll	N/A		N/A		N/A		Z/A			N/A	N/A	-
Contributions as a percentage of covered payroll	N/A		Ą/Z		N/A		N/A			A/A	A/Z	4
* This schedule is presented to illustrate the requirement to schedule provides the information for those years for which information is available.	ne requirement information is availa	to show ible.	information for	for 10	years.	However,	untila	full	10-year	trend	is compiled,	, this

SCHEDULE OF CHANGES IN THE CITY'S
NET PENSION LIABILITY AND RELATED RATIOS
TEXAS MUNICIPAL RETIREMENT SYSTEM
LAST TEN FISCAL YEARS *

				Measurement Period			
		2019	2018	2017	2016	2015	2014
Total pension liability:	θ	300 010 &	311 706 &	211 371 ¢	312 601 &	370 005 &	251 405
Interest)						536,347
Changes of benefit terms							
Differences between expected							
and actual experience		(79,307)	(202,214)	58,777	52,439	(18,474)	(159,024)
Changes of assumptions		46,124	1	1	1	26,163	1
benefit payments, including retunds of employee contributions		(456.067)	(358 500)	(869 1/88)	(790 097)	(353.280)	(366 603)
Not observe in total popusion liability		515 704	410.030	650,396	646 965	400 476	262,025)
Total popular liability - bosinaira		10,,01	9 769 595	0.50,236	040,303	7 081 958	7 719 663
Total pension liability - ending (a)	₩	10,697,331 \$	10,181,627 \$	9,769,595	9,119,299 \$	8,472,334 \$	7,981,858
Plan fiduciary net position:							
Contributions - employer	\$	299,742 \$	296,037 \$	290,031 \$	274,402 \$	273,687 \$	254,283
Contributions - employee		131,694	129,368	128,049	127,332	120,303	116,111
Net investment income		1,269,294	(251,574)	1,012,684	456,045	068'6	362,730
Benefit payments, including refunds							
of employee contributions		(456,067)	(358,522)	(334,623)	(290,697)	(353,280)	(366,623)
Administrative expense		(7,171)	(4,862)	(5,249)	(5,149)	(6,024)	(3,787)
Other		(216)	(254)	(266)	(277)	(298)	(311)
Net change in plan fiduciary			Í		6		
net position		1,237,276	(189,807)	1,090,626	561,656	44,278	362,403
Plan fiduciary net position		000000	000 000 0	7 200 164	2 746 500	900 002 9	300 000 9
- Degillining Plan fiduciary net position		0,200,900	067'080'0	7,300,104	0,740,300	0,702,220	0,503,023
- ending (b)	89	9,446,259 \$	8,208,983 \$	8,398,790 \$	7,308,164 \$	6,746,506 \$	6,702,228
City's net pension							
liability - ending (a) - (b)	φ	1,251,072 \$	1,972,644 \$	1,370,805 \$	1,811,135 \$	1,725,828 \$	1,279,630
Plan tiduciary net position as a percentage of the							
total pension liability		88:30%	80.63%	85.97%	80.14%	79.63%	83.97%
Covered payroll	↔	2,194,903 \$	2,156,138 \$	2,134,157 \$	2,122,206 \$	2,005,048 \$	1,935,190
City's net pension liability as a nercentage of							
covered payroll		24.00%	91.49%	64.23%	85.34%	%20.98	66.12%

Notes to Schedule:

this

compiled, <u>.v</u> trend 10-year ξ Ø until However, years. 10 for show information * This schedule is presented to illustrate the requirement to schedule provides the information only for those years for which information is available.

TEXAS MUNICIPAL RETIREMENT SYSTEM SCHEDULE OF CITY CONTRIBUTIONS LAST TEN FISCAL YEARS *

				Fiscal Year			
		2020	2019	2018	2017	2016	2015
Actuarially determined contribution	↔	300,042 \$	304,415 \$	299,244 \$	290,855 \$	282,331 \$	270,366
Contributions in relation to the actuarially determined contribution		(300,042)	(304,415)	(299,244)	(290,855)	(282,331)	(270,366)
Contribution deficiency (excess)	<u>ө</u>	 - -	\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\	\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\	\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\	\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\	:
Covered-employee payroll	↔	2,199,804 \$	2,190,102 \$	2,151,563 \$	2,197,347 \$	2,104,321 \$	2,002,551
Contributions as a percentage of covered-employee payroll		13.64%	13.90%	13.91%	13.24%	13.42%	13.50%
Notes to Schedule							
Valuation date:							

ğ

Actuarially determined contribution rates are calculated as of December 31 and become effective in January 13 months later.

Methods and assumptions used to determine contribution rates:

Experience-based table of rates that are specific to the City's plan of benefits. 10 Year smoothed market; 12% soft corridor Level Percentage of Payroll, Closed 3.50% to 11.50% including inflation Entry Age Normal 26 Years 2.50% Remaining amortization period Investment rate of return Asset valuation method Actuarial cost method Amortization method Salary increases Retirement age

Mortality

on a fully generational basis for males and the General table used for males Post-retirement: 2019 Municipal Retirees of Texas Mortality Tables. The Rates are projected with scale UMP. Pre-retirement: PUB(10) mortality tables, with the Public Safety table used Employee table used for females. The rates are projected on a fully generational basis with scale UMP. persuant to an experience study of the period 2014 - 2018.

Last updated for the 2019 valuation

^{*} This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, this schedule provides the information for those years for which information is available.

SCHEDULE OF CITY OPEB CONTRIBUTIONS
SUPPLEMENTAL DEATH BENEFITS FUND ADMINISTERED
BY TEXAS MUNICIPAL RETIREMENT SYSTEM
LAST TEN FISCAL YEARS *

	Fis	scal Year	
	 2020	2019	2018
Statutorily or contractually required City contribution	\$ 1,153 \$	1,209 \$	1,454
Contributions recognized by OPEB in relation to statutorily or contractually required contribution	(1,153)	(1,209)	(1,454)
Contribution deficiency (excess)	\$ <u></u> \$	\$	
City's covered-employee payroll	\$ 2,199,804 \$	2,190,102 \$	2,151,563
Contributions as a percentage of covered-employee payroll	0.05%	0.06%	0.07%

^{*} This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, this schedule provides the information for those years for which information is available.

SCHEDULE OF CHANGES IN THE CITY'S
TOTAL OPEB LIABILITY AND RELATED RATIOS
SUPPLEMENTAL DEATH BENEFITS FUND ADMINISTERED
BY TEXAS MUNICIPAL RETIREMENT SYSTEM
LAST TEN FISCAL YEARS *

2019	2018	2017
\$ 6,146 \$	6,684 \$	5,762
5,702	5,589	5,499
(7,618)	(15,327)	
28,093	(10,733)	12,713
(1,317)	(861)	(314)
 31,006	(14,648)	23,660
151,287	165,935	142,275
\$ 182,293 \$	151,287 \$	165,935
\$ 2,194,903 \$	2,156,138 \$	2,134,157
8.31%	7.02%	7.78%
\$	\$ 6,146 \$ 5,702 (7,618) 28,093 (1,317) 31,006 151,287 \$ 182,293 \$ \$ 2,194,903 \$	\$ 6,146 \$ 6,684 \$ 5,702

Notes to Schedule:

The TMRS Supplemental Death Benefit Fund (SDBF) is considered to be an unfunded OPEB plan; therfore, no plan fiduciary net position and related ratios are reported in the above schedule.

^{*} This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, this schedule provides the information only for those years for which information is available.

Combining Statements and Budget Comparisons as Supplementary Information	
This supplementary information includes financial statements and schedules not required by the Governmental Acc Standards Board, nor a part of the basic financial statements, but are presented for purposes of additional analysis.	ounting

CITY OF GILMER, TEXAS COMBINING BALANCE SHEET

COMBINING BALANCE SHEET NONMAJOR SPECIAL REVENUE FUNDS SEPTEMBER 30, 2020

		PD Seizure Fund		Civic Center Fund	U	SDA Revolving Loan		Total Nonmajor Special Revenue Funds (See Exhibit A-3)
ASSETS AND OTHER DEBITS:								
Cash	\$	14,619	\$	4,972	\$	114,122	\$	133,713
Receivables:								
Due from other funds				1,986				1,986
Notes receivable						11,504		11,504
Other receivable				2,566				2,566
Prepaid expenditures				552	_		_	552
TOTAL ASSETS	\$ ₌	14,619	\$	10,076	\$	125,626	$\$_{=}$	150,321
LIABILITIES, DEFERRED INFLOWS AND FUND BAL LIABILITIES:	.ANC	E:						
Accounts payable	\$		\$	5,491	\$		\$	5,491
Other liabilities				12,150				12,150
Accrual for compensated absences				327				327
TOTAL LIABILITIES	_		_	17,968			_	17,968
DEFERRED INFLOWS OF RESOURCES:								
FUND BALANCE:								
Nonspendable				552				552
Restricted for other purposes		14,619				125,626		140,245
Unassigned				(8,444)				(8,444)
TOTAL FUND BALANCE		14,619		(7,892)		125,626		132,353
TOTAL LIABILITIES, DEFERRED INFLOWS								
OF RESOURCES AND FUND BALANCE	\$	14,619	\$	10,076	\$	125,626	\$	150,321

Total Nonmajor

CITY OF GILMER, TEXAS

COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2020

	_	PD Seizure Fund	_	Civic Center Fund	ι -	JSDA Revolving Loan	_	Special Revenue Funds (See Exhibit A-5)
REVENUES:								
Fines and forfeitures	\$	1,584	\$		\$		\$	1,584
Investment income		22		125		685		832
Rents and royalties				18,024				18,024
Other revenue	_		_	9,010	_		_	9,010
TOTAL REVENUES	_	1,606	_	27,159	_	685	_	29,450
EXPENDITURES:								
Current:								
Police		1,555						1,555
Civic center				137,564				137,564
Principal on long-term debt				5,190				5,190
Interest on long-term debt				1,444				1,444
TOTAL EXPENDITURES		1,555	_	144,198	_		_	145,753
Excess (Deficiency) of Revenues	_	· · · · · · · · · · · · · · · · · · ·	_	·	_		_	
Over (Under) Expenditures	_	51	_	(117,039)	_	685	_	(116,303)
OTHER FINANCING SOURCES (USES):								
Transfers in				108,270				108,270
Transfers out		(2,324)		<u></u>				(2,324)
TOTAL OTHER FINANCING SOURCES (USES)	_	(2,324)	_	108,270	_		_	105,946
NET CHANGE IN FUND BALANCES		(2,273)		(8,769)		685		(10,357)
FUND BALANCE - BEGINNING		16,892		877		124,941		142,710
FUND BALANCE - ENDING	\$_	14,619	\$_	(7,892)	\$_	125,626	\$_	132,353

EXHIBIT B-3

CITY OF GILMER, TEXAS CIVIC CENTER FUND SPECIAL REVENUE FUND BUDGETARY COMPARISON SCHEDULE FOR THE YEAR ENDED SEPTEMBER 30, 2020

	_	Budgete Original	d An	nounts Final	_	Actual		Variance with Final Budget Positive (Negative)
REVENUES:	•		•		•	405	•	405
Investment income	\$		\$		\$	125	\$	125
Rents and royalties		40,000		40,000		18,024		(21,976)
Other revenue	_	8,944	_	8,944	_	9,010	_	66
TOTAL REVENUES		48,944		48,944		27,159	_	(21,785)
EXPENDITURES:								
Current:								
Civic center		154,313		154,313		137,564		16,749
Principal on long-term debt		5,190		5,190		5,190		
Interest on long-term debt		1,444	_	1,444	_	1,444	_	
TOTAL EXPENDITURES		160,947		160,947		144,198	_	16,749
Excess (Deficiency) of Revenues								
Over (Under) Expenditures		(112,003)	_	(112,003)		(117,039)	_	(5,036)
OTHER FINANCING SOURCES (USES):								
Transfers in		111,488		111,488		108,270		(3,218)
TOTAL OTHER FINANCING SOURCES (USES)		111,488		111,488		108,270		3,218
NET CHANGE IN FUND BALANCES		(515)		(515)		(8,769)		(8,254)
FUND BALANCE - BEGINNING		877		877		877		
FUND BALANCE - ENDING	\$	362	\$_	362	\$	(7,892)	\$_	(8,254)

CITY OF GILMER, TEXAS DEBT SERVICE FUND BUDGETARY COMPARISON SCHEDULE FOR THE YEAR ENDED SEPTEMBER 30, 2020

	_	Budgete Original	d An	nounts Final	_	Actual	F	ariance with inal Budget Positive (Negative)
REVENUES:								
Property taxes	\$	579,467	\$	579,467	\$	594,290	\$	14,823
Investment income		400	_	400		392		(8)
TOTAL REVENUES	_	579,867	_	579,867	_	594,682	_	14,815
EXPENDITURES: Current:								
Principal on long-term debt		300,000		300.000		152,528		147,472
Interest on long-term debt		52.990		52.990		26,942		26,048
Debt service fees		2,550		2,550		1,650		900
TOTAL EXPENDITURES	_	355,540	_	355,540		181,120		174,420
Excess (Deficiency) of Revenues	_		_		_	,	_	
Over (Under) Expenditures	_	224,327	_	224,327	_	413,562	_	189,235
OTHER FINANCING SOURCES (USES):								
Transfers in		174,173		174,173		26,942		(147,231)
Transfers out		(398,500)		(398,500)		(428,790)		(30,290)
TOTAL OTHER FINANCING SOURCES (USES)		(224,327)		(224,327)		(401,848)		(177,521)
NET CHANGE IN FUND BALANCES						11,714		11,714
FUND BALANCE - BEGINNING		38,809		38,809		38,809		
FUND BALANCE - ENDING	\$_	38,809	\$_	38,809	\$	50,523	\$	11,714

STATISTICAL SECTION

Unaudited

STATISTICAL SECTION

This part of the City of Gilmer, Texas's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

Contents	Page
Financial Trends	77
These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.	
Revenue Capacity	84
These schedules contain information to help the reader assess the factors affecting the City's ability to generate its property and sales taxes.	
Debt Capacity	88
These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.	
Demographic and Economic Information	93
These schedules offer demographic and economic indicators to help the reader understand how the City's financial activities take place and to help make comparisons over time and with other governments.	
Operating Information	95
These schedules contain information about the City's operations and resources to help the reader understand how the City's financial information relates to the services the City provides and the activities it performs.	

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NET POSITION BY COMPONENT

Last Ten Fiscal Years (Unaudited) (accrual basis of accounting)

	2020	2019	2018	2017	2016	2015	2014	2013	2012	2011
Governmental activities										
Net investment in capital assets Restricted	\$ 7,039,867 1,936,525	\$ 6,821,524 1,673,212	\$ 7,358,654 1,563,527	\$ 7,955,663 1,465,125	\$ 6,702,490 1,501,965	\$ 6,712,916 2,551,895	\$ 6,727,154 700,632	\$ 6,765,110 701,565	\$ 6,959,543 814,308	\$ 6,682,221 788,636
Unrestricted (Deficit)	913,340	916,400	357,574	(142,932)	(576,036)	(1,492,960)	817,238	685,175	405,375	459,967
Total governmental activities net										
position	\$ 9,889,732	\$ 9,411,136	\$ 9,279,755	\$ 9,277,856	\$ 7,628,419	\$ 7,771,851	\$ 8,245,024	\$ 8,151,850	\$ 8,179,226	\$ 7,930,824
Business-type activities										
Net investment in capital assets	\$ 11,400,545	10,612,940	\$ 10,209,670	\$ 9,636,185	\$ 5,907,504	\$ 9,885,063	\$ 8,891,967	\$ 7,961,192	\$ 8,295,496	\$ 7,011,535
Restricted	89,166	109,639	110,099	109,835	109,518	108,512	107,964	107,149	112,609	131,046
Unrestricted	2,917,649	2,436,261	2,188,859	1,757,345	5,397,271	1,067,991	2,365,593	2,879,126	1,992,501	2,496,716
Total business-type activities net										
position	\$ 14,407,360	\$ 13,158,840	\$ 12,508,628	\$ 11,503,365	\$ 11,414,293	\$ 11,061,566	\$ 11,365,524	\$ 10,947,467	\$ 10,400,606	\$ 9,639,297
Primary government										
Net investment in capital assets	\$ 18,440,412	\$ 17,434,464	\$ 17,568,324	\$ 17,591,848	\$ 12,609,994	\$ 16,597,979	\$ 15,619,121	\$ 14,726,302	\$ 15,255,039	\$ 13,693,756
Restricted	2,025,691	1,782,851	1,673,626	1,574,960	1,611,483	2,660,407	808,596	808,714	926,917	919,682
Unrestricted	3,830,989	3,352,661	2,546,433	1,614,413	4,821,235	(424,969)	3,182,831	3,564,301	2,397,876	2,956,683
Total primary government net										
position	\$ 24,297,092	\$ 22,569,976	\$ 21,788,383	\$ 20,781,221	\$ 19,042,712	\$ 18,833,417	\$ 19,610,548	\$ 19,099,317	\$ 18,579,832	\$ 17,570,121

CHANGES IN NET POSITION

Last Ten Fiscal Years (Unaudited) (accrual basis of accounting)

		2020		2019		2018		2017		2016		2015		2014		2013		2012		2011
Expenses																				
Governmental activities:																				
General government	\$	758,804	\$	794,536	\$	848,024	\$	968,971	\$	947,749	\$	1,028,761	\$	977,054	\$	839,734	\$	793,623	\$	758,296
Civic Center		266,937		278,199		262,703		191,787		185,372		169,737		174,461		161,387		173,044		173,421
Community services		158,916		167,865		174,063		167,866		180,719		191,749		522,829		158,730		146,795		110,525
Public safety		2,278,625		2,263,525		2,316,510		2,238,950		2,150,448		2,067,871		2,022,473		1,872,936		1,778,069		1,673,043
Public works		515,788		641,286		621,519		571,870		899,680		459,204		349,254		343,217		397,148		701,379
Economic Development		297,806		297,806		-		-		-		-		-		-		-		-
Interest and fiscal agent fees		174,782		198,267		201,809		211,190		210,818		237,449		199,727		205,170		221,642		109,510
Total governmental activities expenses		4,451,658		4,641,484		4,424,628		4,350,634		4,574,786		4,154,771		4,245,798		3,581,174		3,510,321		3,526,174
Business-type activities:																				
Water and Sewer fund		2,041,456		1,947,329		1,809,312		1,745,905		1,754,049		1,703,410		1,591,831		1,567,952		1,595,551		1,962,609
Sanitation fund		727,774		697,238		682,409		669,563		644,852		652,295		632,674		641,935		632,599		601,115
Airport fund		81,711		123,348		79,790		88,715		72,915		69,340		66,338		73,633		70,427		88,758
Total business-type activities expenses	-	2,850,941		2,767,915		2,571,511		2,504,183		2,471,816	_	2,425,045		2,290,843		2,283,520		2,298,577		2,652,482
Total primary government expenses	\$	7,302,599	\$	7,409,399	\$	6,996,139	\$	6,854,817	\$	7,046,602	\$	6,579,816	\$	6,536,641	\$	5,864,694	\$	5,808,898	\$	6,178,656
Total primary government expenses	Ψ	7,302,377	Ψ	7,407,377	Ψ	0,770,137	Ψ	0,004,017	Ψ	7,040,002	Ψ	0,377,010	Ψ	0,550,041	Ψ	3,004,074	Ψ	3,000,070	Ψ	0,170,030
Program Revenues																				
Governmental activities:																				
Charges for services:	\$	373,334	\$	443,157	\$	403,071	\$	421,763	\$	386,407	\$	400,584	\$	292,131	\$	356,838	\$	371,881	\$	306,720
Operating grants and contributions		288,446		6,953		7,627		1,686		1,831		-		12,486		5,000		101,426		239,066
Capital grants and contributions		-		15,882		58,937		1,468,902		100,000		29,000		353,777		-		-		-
Total governmental activities program																				
revenues		661,780		465,992		469,635		1,892,351		488,238		429,584		658,394		361,838		473,307		545,786
Business-type activities:																				
Charges for services:		2,999,656		2,976,975		3,179,677		3,018,087		2,840,434		2,772,382		2,837,372		3,038,290		2,960,930		3,093,312
Operating grants and contributions		29,739		6,298		11,000		8,563		-		6,420		6,146		12,620		9,018		4,056
Capital grants and contributions		591,184		296,669		179,623		214,573		600,503		141,668		-		/		-,		90,380
Total business-type activities program		,		,		,				,	-	,								/
revenues		3,620,579		3,279,942		3,370,300		3,241,223		3,440,937		2,920,470		2,843,518		3,050,910		2,969,948		3,187,748
Total primary government program		,,				,,		. , -		,		, ., .,				, , -		,,.		
revenues	\$	4,282,359	\$	3,745,934	\$	3,839,935	\$	5,133,574	\$	3,929,175	\$	3,350,054	\$	3,501,912	\$	3,412,748	\$	3,443,255	\$	3,733,534
	_		_				_		_		_		_		_				_	-

CHANGES IN NET POSITION (Continued)

Last Ten Fiscal Years (Unaudited) (accrual basis of accounting)

	2	2020	2019	2018	2017	2016	2015	2014	2013		2012	2011
Net (Expenses) Revenue												
Governmental activities	\$ (3	3,789,878)	\$ (4,175,492)	\$ (3,954,993)	\$ (2,458,283)	\$ (4,086,548)	\$ (3,725,187)	\$ (3,587,404)	\$ (3,219,336)	\$	(3,037,014)	\$ (2,980,388)
Business-type activities		769,638	512,027	798,789	737,040	969,121	495,425	552,675	767,390		671,371	535,266
Total primary government net expense	\$ (3	3,020,240)	\$ (3,663,465)	\$ (3,156,204)	\$ (1,721,243)	\$ (3,117,427)	\$ (3,229,762)	\$ (3,034,729)	\$ (2,451,946)	\$	(2,365,643)	\$ (2,445,122)
General Revenues and Other Changes												
in Net Position												
Governmental activities:												
Taxes												
Property taxes	\$ 2	2,019,621	\$ 1,948,381	\$ 1,908,068	\$ 1,814,689	\$ 1,786,542	\$ 1,703,337	\$ 1,696,137	\$ 1,652,901	\$	1,602,367	\$ 1,645,700
Sales taxes	2	2,105,042	1,900,238	1,767,272	1,649,954	1,602,074	1,502,969	1,372,365	1,408,116		1,345,814	1,318,473
Franchise Fees		392,935	322,465	332,181	319,980	318,245	338,410	340,188	231,683		213,583	218,720
Other taxes		54,022	61,302	54,268	56,213	61,625	56,214	54,966	49,427		37,161	58,680
Penalty & Interest		18,233	16,235	14,469	21,520	24,188	14,182	14,394	19,160		36,067	22,115
Miscellaneous Revenue		78,456	67,646	89,365	72,395	62,740	68,479	46,771	62,004		69,987	165,979
Investment earnings		32,299	38,871	23,815	17,858	23,074	18,048	8,978	6,995		7,791	12,339
Gain(Loss) on Disposition of Assets		(10,942)	8,808	96,170	80,277	-	(46,375)	-	-		51,675	3,339
Transfers		(421,192)	(57,072)	(216,318)	74,834	64,628	618,157	146,779	(56,808)		(79,029)	(498,678)
Total governmental activities	4	1,268,474	4,306,874	4,069,290	4,107,720	 3,943,116	 4,273,421	3,680,578	3,373,478	-	3,285,416	2,946,667
Business-type activities:							 					
Investment earnings		18,558	18,429	18,091	13,273	11,719	12,146	12,161	13,285		12,838	17,646
Miscellaneous Revenue		14,204	62,270	-	-	-	-	-	-		-	-
Gain(Loss) on Disposition of Assets		24,926	39,770	1,942	56,231	(563,485)	-	-	(129,566)		(1,929)	(24,725)
Transfers		421,192	57,072	216,318	(74,834)	(64,628)	(618,157)	(146,779)	56,808		79,029	498,678
Total business-type activities		478,880	177,541	236,351	(5,330)	 (616,394)	 (606,011)	(134,618)	 (59,473)		89,938	491,599
Total primary government	\$ 4	1,747,354	\$ 4,484,415	\$ 4,305,641	\$ 4,102,390	\$ 3,326,722	\$ 3,667,410	\$ 3,545,960	\$ 3,314,005	\$	3,375,354	\$ 3,438,266
Change in Net Position												
Governmental activities	\$	478,596	\$ 131,382	\$ 114,297	\$ 1,649,437	\$ (143,432)	\$ 548,234	\$ 93,174	\$ 154,142	\$	248,402	\$ (33,721)
Business-type activities	1	,248,518	689,568	1,035,140	731,710	352,727	(110,586)	418,057	707,917		761,309	1,026,865
Total primary government	\$ 1	,727,114	\$ 820,950	\$ 1,149,437	\$ 2,381,147	\$ 209,295	\$ 437,648	\$ 511,231	\$ 862,059	\$	1,009,711	\$ 993,144

FUND BALANCES OF GOVERNMENTAL FUNDS

Last Ten Fiscal Years (Unaudited) (modified accrual basis of accounting)

	_	2020	 2019	_	2018	 2017	 2016	_	2015	 2014	 2013	 2012	 2011
General Fund													
Nonspendable	\$	3,977	\$ -	\$	-	\$ 9,929	\$ 7,362	\$	-	\$ _	\$ -	\$ _	\$ -
Restricted		207,512	190,727		320,368	388,551	585,414		1,820,752	47,258	46,481	32,317	28,431
Assigned		75,413	252,112		78,614	173,460	67,930		64,694	64,620	18,872	_	-
Unassigned		1,965,730	1,813,117		1,434,605	990,025	801,510		1,106,046	648,288	567,541	308,761	164,333
Total general fund	\$	2,252,632	\$ 2,255,956	\$	1,833,587	\$ 1,561,965	\$ 1,462,216	\$	2,991,492	\$ 760,166	\$ 632,894	\$ 341,078	\$ 192,764
All Other Governmental Funds													
Nonspendable	\$	552	\$ -	\$	-	\$ -	\$ -	\$	-	\$ -	\$ -	\$ -	\$ -
Restricted for Debt Service		1,675,988	1,381,748		1,144,113	974,592	832,189		679,504	582,458	595,472	693,561	632,184
Restricted for Other Purposes		140,245	142,710		137,006	137,196	125,694		114,776	120,583	110,069	141,538	128,021
Unassigned		(8,444)	-		-	-	-		-	-	-	-	-
Total all other governmental funds	\$	1,808,341	\$ 1,524,458	\$	1,281,119	\$ 1,111,788	\$ 957,883	\$	794,280	\$ 703,041	\$ 705,541	\$ 835,099	\$ 760,205

Notes: The City implemented GASB Statement No. 54 "Fund Balance Reporting and Governmental Fund Type Definitions" in fiscal year 2012.

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CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS

Last Ten Fiscal Years (Unaudited) (modified accrual basis of accounting)

	2020	2019	2018	2017	2016	2015	2014	2013	2012	2011
Revenues										
Property Taxes	2,035,760	\$ 1,939,448	\$ 1,887,755	\$ 1,814,372	\$ 1,804,492	\$ 1,695,959	\$ 1,683,175	\$ 1,645,846	\$ 1,651,562	\$ 1,637,736
Penalty & Interest	18,233	16,235	14,981	21,520	24,188	14,182	14,394	19,160	36,067	22,115
Sales Tax	2,105,042	1,900,238	1,767,272	1,649,954	1,602,074	1,502,969	1,372,365	1,408,116	1,345,814	1,318,473
Franchise Fees	392,935	322,465	332,181	319,980	318,246	338,410	340,188	231,683	213,583	218,720
Other Taxes	54,022	61,302	53,756	56,213	61,625	56,214	54,966	49,427	37,161	58,680
Fines and forfeitures	177,812	231,699	206,197	216,953	235,210	259,838	168,331	214,033	229,623	275,278
Licenses, permits, and fees	32,221	39,581	36,667	23,784	26,856	24,633	37,441	28,525	32,964	31,078
Intergovt. Revenue & Grants	126,000	126,000	126,000	122,954	73,540	60,809	59,684	69,089	167,497	310,058
Investment earnings	32,299	38,871	23,815	17,858	23,075	18,048	8,977	6,995	7,791	12,339
Rents & Royalties	35,049	38,595	35,481	38,800	45,948	50,184	42,699	46,400	38,432	39,906
Grant Revenue	288,446	20,035	17,057	234,792	101,831	29,000	366,264	-	-	-
Donations	-	-	49,507	1,235,796	-	-	1,000	100	1,600	1,185
Other revenue	89,669	65,616	64,991	87,113	62,740	83,547	49,637	61,904	68,388	51,646
Total Revenues	5,387,488	4,800,085	4,615,660	5,840,089	4,379,825	4,133,793	4,199,121	3,781,278	3,830,482	3,977,214
Expenditures										
Current:										
Legislative	28,839	25,693	21,864	30,005	26,940	29,248	28,600	26,894	24,678	15,842
Municipal Court	83,031	83,700	86,393	84,075	86,969	92,867	79,690	78,617	78,069	69,672
Executive/Administration	224,736	232,377	268,506	316,674	392,383	479,442	339,967	274,791	260,619	253,581
Community Services	150,281	156,308	147,105	140,512	166,289	181,424	494,391	163,407	136,029	106,224
Financial Administration	177,685	174,276	164,495	163,758	156,835	170,028	177,622	160,009	145,057	141,462
Police Department	1,572,120	1,443,036	1,466,656	1,340,591	1,350,877	1,484,964	1,316,445	1,222,123	1,272,561	1,169,954
Fire Department	1,130,739	660,257	625,501	638,413	692,493	544,512	530,265	523,595	476,032	665,384
Street Department	323,446	301,282	324,297	823,721	2,116,784	364,801	420,315	275,493	374,562	580,025
Parks & Lake	108,095	128,495	87,248	138,559	500	-	-	-	-	-
Civic Center	137,564	147,134	158,336	1,431,960	137,523	148,204	118,228	126,637	111,216	138,211
Non-Departmental	236,235	229,711	238,161	246,708	193,396	291,158	256,150	248,873	241,875	5,057,536
Debt Service:										
Principal retirement	327,718	307,303	294,451	277,022	254,228	270,000	260,000	255,000	245,000	240,000
Interest and fiscal changes	182,349	193,640	204,155	212,185	232,334	187,325	199,454	204,200	211,740	75,228
Bond/Agent Fees	2,900	2,900	1,550	3,050	2,575	35,592	-	2,573	2,481	195,395
Total Expenditures	4,685,738	4,086,112	4,088,718	5,847,233	5,810,126	4,279,565	4,221,127	3,562,212	3,579,919	8,708,514

CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS (Continued)

Last Ten Fiscal Years (Unaudited) (modified accrual basis of accounting)

	 2020	 2019	 2018	 2017	 2016	 2015	 2014	 2013	 2012	 2011
Excess of Revenues Over (Under) Expenditures	701,750	 713,973	526,942	(7,144)	(1,430,301)	 (145,772)	 (22,006)	 219,066	 250,563	 (4,731,300)
Other financing sources (uses)										
Sale of Assets	-	8,808	130,330	129,462	-	-	-	-	51,675	3,339
Loan Proceeds	-	-	-	56,500	-	-	-	-	-	-
Transfers in	261,903	606,037	961,042	795,188	775,438	1,436,104	761,102	635,358	516,306	507,045
Transfers out	(683,095)	(663,109)	(1,177,360)	(720,354)	(710,809)	(817,946)	(614,323)	(692,166)	(595,336)	(1,005,723)
Debt issuance	-	-	-	-	-	1,810,000	-	-	-	4,545,000
Premium/Discount on debt issuance	-	-	-	-	-	40,179	-	-	-	(23,732)
Accrued Interest on Bonds Issued	-	-	-	-	-	-	-	-	-	17,191
Total Other Financing Sources (Uses)	(421,192)	(48,264)	(85,988)	260,796	 64,629	2,468,337	146,779	(56,808)	(27,355)	4,043,120
	 	 	 	 	_			 		
Net change in fund balances	\$ 280,558	\$ 665,709	\$ 440,954	\$ 253,652	\$ (1,365,672)	\$ 2,322,565	\$ 124,773	\$ 162,258	\$ 223,208	\$ (688,180)
Debt service as percentage of		 		 	 -		 			
noncapital expenditures	13.0%	12.7%	12.8%	12.8%	11.6%	12.0%	11.7%	13.3%	13.5%	8.7%

ASSESSED VALUE AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY Last Ten Fiscal Years (Unaudited)

Fiscal		Real Property		Personal 1	Property			Less Exemptions,				Ratio of Total Assessed Value
Year	Residential	Commercial						Prod. Loss &	Total			to Total
Ended	Assessed	Assessed					Mineral	Homestead	Assessed	Tax	Estimated	Est. Actual
Sept 30	Value	Value	Industrial	Commercial	Industrial	Ag & Timber	Lease	Cap	Value	Rate	Tax Value	Value
2011	143,589,838	62,688,179	9,134,490	25,659,509	17,593,989	1,458,620	1,794,986	96,027,736	261,919,611	0.631400	261,919,611	100.0%
2012	143,066,680	64,399,008	8,156,000	24,102,917	17,691,347	1,486,380	1,374,522	95,070,923	260,276,854	0.636419	260,276,854	100.0%
2013	154,162,891	68,244,495	8,550,810	24,064,515	18,690,902	1,509,590	984,966	87,671,007	276,208,169	0.635424	276,208,169	100.0%
2014	152,634,129	68,057,390	8,690,900	23,513,279	18,568,706	1,542,220	862,161	95,399,430	273,868,785	0.625178	273,868,785	100.0%
2015	152,852,883	75,942,991	8,701,460	24,992,009	22,428,118	1,211,440	559,942	84,167,301	286,688,843	0.625178	286,688,843	100.0%
2016	159,166,696	74,669,206	9,192,340	23,527,759	21,525,890	1,241,920	199,318	85,044,175	289,523,129	0.629523	289,523,129	100.0%
2017	168,238,000	81,676,482	9,227,092	24,313,233	20,724,028	1,971,800	275,999	91,157,570	306,426,634	0.629523	306,426,634	100.0%
2018	164,012,232	86,300,913	9,098,217	26,530,910	23,159,653	1,112,510	160,421	90,578,472	310,374,856	0.629523	310,374,856	100.0%
2019	172,343,434	89,252,034	8,901,165	23,863,755	25,968,353	1,001,320	259,401	88,236,724	321,589,462	0.629523	321,589,462	100.0%
2020	168,513,646	85,961,050	9,113,977	23,979,054	29,563,809	969,980	154,740	85,450,921	318,256,256	0.649196	318,256,256	100.0%

Notes:

The appraisal of property within the City is the responsibility of the Upshur Appraisal District. The Appraisal District is required under the Texas Property Tax Code to appraise all property within the Appraisal District on the basis of 100% of its market value and is prohibited from applying any assessment ratios. In determining the market value of property, different methods of appraisal may be used, including the cost method of appraisal, the income method of appraisal, and the market data comparison basis of appraisal, and the method considered most appropriate by the chief appraiser is to be used. The value placed upon property within the Appraisal District is subject to review by a five member Appraisal Review Board.

Source: Upshur Ap

Upshur Appraisal District.

DIRECT AND OVERLAPPING PROPERTY TAX RATES

Last Ten Fiscal Years (Unaudited)

	CIT	TY OF GILME	R	UPS	SHUR COUNT	Y	GILMER 9	SCHOOL DIS	TRICT	UPS	HUR ESD #1	1	
Fiscal Year	Operating	Debt Service	Total Rate	Total Direct & Overlapping Rates									
2011	0.412400	0.216600	0.629000	0.417500	0.032400	0.449900	1.040000	0.155000	1.195000	0.030000	0.000000	0.030000	2.303900
2012	0.412200	0.219200	0.631400	0.436700	0.033400	0.470100	1.040000	0.155000	1.195000	0.030000	0.000000	0.030000	2.326500
2013	0.406837	0.229582	0.636419	0.478700	0.033500	0.512200	1.170000	0.014500	1.184500	0.030000	0.000000	0.030000	2.363119
2014	0.419305	0.216119	0.635424	0.522300	0.000000	0.522300	1.170000	0.015000	1.185000	0.030000	0.000000	0.030000	2.372724
2015	0.407213	0.217965	0.625178	0.566600	0.000000	0.566600	1.170000	0.015000	1.185000	0.030000	0.000000	0.030000	2.406778
2016	0.418761	0.206417	0.625178	0.558400	0.000000	0.558400	1.170000	0.050000	1.220000	0.030000	0.000000	0.030000	2.433578
2017	0.433832	0.195691	0.629523	0.569800	0.000000	0.569800	1.170000	0.050000	1.220000	0.070000	0.000000	0.070000	2.489323
2018	0.440419	0.189104	0.629523	0.595000	0.000000	0.595000	1.170000	0.050000	1.220000	0.070000	0.000000	0.070000	2.514523
2019	0.438801	0.190722	0.629523	0.615000	0.000000	0.615000	1.170000	0.140000	1.310000	0.070000	0.000000	0.070000	2.624523
2020	0.447488	0.182035	0.629523	0.615000	0.000000	0.615000	1.068300	0.330700	1.399000	0.070000	0.000000	0.070000	2.713523

Note: The entire City was located in Upshur County and within the Gilmer Independent School District.

Source: Upshur County Truth in Taxation Summary, Texas Property Tax Code 26.16

PRINCIPAL PROPERTY TAX PAYERS

Current and Nine Years Ago (Unaudited)

		2020				2011	
			Percentage of				Percentage of
			Total Taxable				Total Taxable
	Assessed		Assessed		Assessed		Assessed
Taxpayer	Valuation	Rank	Valuation		Valuation	Rank	Valuation
ROB ROY INDUSTRIES	11,963,660	1	3.76%	\$	5,894,290	2	2.25%
WALMART STORES TEXAS	7,486,640	2	2.35%		9,843,340	1	3.76%
HIXSON LUMBER OF TEXAS	4,692,080	3	1.47%		3,200,000	4	1.22%
WESLEY PARTNERS	4,280,570	4	1.35%		2,534,400	9	0.97%
AEP SOUTHWESTERN	3,966,480	5	1.25%		2,543,340	8	0.97%
COIL SPECIALISTS	3,422,560	6	1.08%		-	-	-
GILMER NATIONAL BANK	3,271,370	7	1.03%		2,894,770	7	1.11%
WESTCO PROPERTIES	2,948,080	8	0.93%		-	-	-
ETEX TELEPHONE COOP	2,799,920	9	0.88%		2,983,580	6	1.14%
ROB ROY INDUSTRIES	2,703,690	10	0.85%		-	-	-
DEAN LUMBER CO	-	-	-		3,406,180	3	1.30%
FIRST AMERICAN COMMERICAL BANCORP	-	-	-		3,053,430	5	1.17%
FIRST NATIONAL BANK GILMER		-	-	_	2,520,810	10	0.96%
Total	\$318,256,256			\$	261,919,610		

Source: Municipal Advisory Council of Texas

PROPERTY TAX LEVIES AND COLLECTIONS

Last Ten Fiscal Years (Unaudited)

Collected within the

	Taxes Levied	Fiscal year	of the Levy	in Subsequent Years Amount 1,624,238 1,632,786 1,639,730 1,639,730 1,688,833 1,639,730 1,688,833 1,77% 1,688,833 1,77% 1,686,669 1,38% 1,631 1,762,470 1,08% 1,29% 1,372 1,907,280	tions to Date	
Fiscal Year	for the Fiscal Year	Amount	Percentage of Tax Levy	-	Amount	Percentage of Tax Levy
2011	1,641,300	1,582,539	96.42%	41,699	1,624,238	98.96%
2012	1,650,535	1,598,905	96.87%	34,881	1,633,786	98.99%
2013	1,656,907	1,598,376	96.47%	41,354	1,639,730	98.96%
2014	1,712,194	1,646,786	96.18%	42,047	1,688,833	98.64%
2015	1,711,717	1,656,354	96.77%	30,315	1,686,669	98.54%
2016	1,787,675	1,740,839	97.38%	21,631	1,762,470	98.59%
2017	1,818,198	1,765,132	97.08%	22,737	1,787,869	98.33%
2018	1,924,996	1,853,508	96.29%	53,772	1,907,280	99.08%
2019	1,953,881	1,876,400	96.03%	27,309	1,903,709	97.43%
2020	2,015,469	1,960,772	97.29%	_	1,960,772	97.29%

RATIOS OF OUTSTANDING DEBT BY TYPE

Last Ten Fiscal Years (Unaudited)

		Government	tal Activities			Busine	ess-type Activ	rities			
Fiscal Year	General Obligation Bonds	Certificates of Obligation	Sales Tax & Revenue Bonds	Premium or Discount on Bonds	Notes Payable	Tax & Revenue Certificate of Obligation	Refunding Bonds	Premium or Discount on Bonds	Total Primary Government	Percentage of Personal Income	Per Capita
		<u> </u>								•	•
2011	470,000	-	4,410,000	-	-	5,510,000	4,910,000	-	15,300,000	17.05%	3,116
2012	360,000	-	4,275,000	-	-	5,230,000	4,655,000	-	14,520,000	15.27%	2,931
2013	245,000	-	4,135,000	-	-	875,000	8,720,000	-	13,975,000	13.66%	2,804
2014	125,000	-	3,995,000	(20,057)	-	450,000	8,520,000	262,221	13,332,164	11.38%	2,650
2015	-	1,810,000	3,850,000	21,184	-	1,750,000	8,315,000	282,712	16,028,896	13.17%	3,150
2016	-	1,705,772	3,700,000	18,899	-	1,649,228	7,820,000	261,120	15,155,019	13.11%	2,944
2017	-	1,583,750	3,545,000	16,613	56,500	1,531,250	7,320,000	239,528	14,292,641	12.24%	2,760
2018	-	1,454,101	3,385,000	14,327	51,698	1,405,899	6,815,000	217,934	13,343,959	11.24%	2,561
2019	-	1,316,826	3,220,000	12,042	46,670	1,273,174	6,305,000	196,342	12,370,054	10.47%	2,386
2020	-	1,164,298	3,050,000	9,756	41,480	1,125,702	5,590,000	455,404	11,436,640	9.60%	2,187

Notes: Details regarding the City's outstanding debt can be found in the notes to financial statements.

RATIOS OF NET GENERAL BONDED DEBT OUTSTANDING Last Ten Fiscal Years (Unaudited)

Fiscal	General	Less: Amounts Available in Debt		Percentage of Actual Taxable Value ¹ of	Per
Year	Obligation Bonds	Service Fund	Total	Property	Capita ²
2011	470,000	270,010	199,990	0.08%	41
2012	360,000	271,940	88,060	0.03%	18
2013	245,000	99,978	145,022	0.05%	29
2014	125,000	19,991	105,009	0.04%	21
2015	-	-	-	0.00%	-
2016	-	-	-	0.00%	-
2017	-	-	-	0.00%	-
2018	-	-	-	0.00%	-
2019	-	-	-	0.00%	-
2020	-	-	-	0.00%	-

¹See the Schedule of Assessed and Estimated Actual Value of Taxable Property for property value data.

²Population data can be found in the Schedule of Demographic and Economic Statistics.

DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT As of September 30, 2020 (Unaudited)

	O	Debt utstanding	Estimated Percentage Applicable ¹	Estimated Share of Overlapping Debt
Governmental Unit	· ·			_
Debt repaid with property taxes:				
Gilmer ISD (as of 09/30/2020)	\$	50,289,325	33.19%	\$ 16,691,027
Upshur County (as of 09/30/2020)		-	14.67%	-
Subtotal, overlapping debt				16,691,027
City of Gilmer		4,265,534	100.00%	4,265,534
Total direct and overlapping debt				\$ 20,956,561

DATA SOURCE: Texas Municipal Advisory Council

Notes: Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the city. This schedule estimates the portion of the outstanding debt of those overlapping by the residents and businesses of the City of Gilmer, Texas. This process recognizes that, when considering the city's ability to issue and repay long-term debt, the entire debt burden borne by the residents and businesses should be taken into account. However, this does not imply that every taxpayer is a resident--and therefore responsible for repaying the debt--of each overlapping government.

¹ For debt repaid with property taxes, the percentage of overlapping debt applicable is estimated using taxable assessed property values. Applicable percentages were estimated by determining the portion of another governmental unit's taxable assessed value that is within the city's boundaries and dividing it by each unit's total taxable assessed value.

LEGAL DEBT MARGIN INFORMATION

Last Ten Fiscal Years (Unaudited)

	2020	2019	2018	2017	2016	2015	2014	2013	2012	2011
Tax Rate Limit	\$ 2.50	\$ 2.50	\$ 2.50	\$ 2.50	\$ 2.50	\$ 2.50	\$ 2.50	\$ 2.50	\$ 2.50	\$ 2.50
Current Tax Rate	0.629523	0.629523	0.629523	0.629523	0.625178	0.625178	0.635424	0.636419	0.631400	0.629000
Available Tax Rate	\$ 1.87048	\$ 1.87048	\$ 1.87048	\$ 1.87048	\$ 1.87482	\$ 1.87482	\$ 1.86458	\$ 1.86358	\$ 1.86860	\$ 1.87100

Note: There is no direct debt limitation in the City Charter or under state law. The City operates as a Home Rule city under the State Constitution that limits the maximum tax rate (Article XI, Section 4 & 5, Texas Constitution), for all city purposes, to \$2.50 per \$100 assessed valuation.

Table 13

PLEDGED-REVENUE COVERAGE

Last Ten Fiscal Years (Unaudited)

Water Revenue Bonds

Fiscal	Utility Service	Less: Operating	Net Available	Debt Ser	rvice	
Year	Charges	Expenses	Revenue	Principal Interest		Coverage
2011	2,234,449	898,943	1,335,506	766,998	886,555	80.8%
2011	2,069,768	877,713	1,192,055	535,000	448,586	121.2%
2013	2,130,171	916,922	1,213,249	555,000	429,485	123.2%
2014	2,027,628	921,098	1,106,530	625,000	320,188	117.1%
2015	1,947,614	1,005,086	942,528	655,000	292,313	99.5%
2016	2,010,266	1,093,665	916,601	595,772	315,324	100.6%
2017	2,128,684	1,055,676	1,073,008	617,977	289,493	118.2%
2018	2,279,780	1,126,850	1,152,930	630,351	275,129	127.3%
2019	2,053,624	1,171,255	882,369	642,725	259,568	97.8%
2020	2,118,301	1,217,056	901,245	652,472	243,636	100.6%

Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements. Operating expenses do not include interest or depreciation.

DEMOGRAPHIC AND ECONOMIC STATISTICS

Last Ten Fiscal Years (Unaudited)

Fiscal Year	Population ¹	Median Personal Income ³	Per Capita ⁵ Personal Income	School Enrollment ⁴	Unemployment Rate ²
2011	4,910	39,341	18,276	2,422	7.90%
2012	4,954	39,004	19,195	2,413	6.70%
2013	4,984	44,844	20,534	2,390	6.30%
2014	5,031	46,618	23,278	2,462	5.10%
2015	5,088	46,122	23,922	2,415	5.20%
2016	5,148	41,103	22,455	2,421	6.30%
2017	5,179	44,672	22,547	2,418	4.30%
2018	5,210	36,418	22,790	2,418	4.10%
2019	5,184	36,418	22,790	2,493	3.80%
2020	5,229	41,753	22,790	2,585	8.50%

Data Sources:

- $^{1}\quad$ Texas State Data Center & Office of the State Demographer
- ² State Department of Labor and City-Data.com
- $^{\rm 3}$ $\,$ US 2010 Census adjusted by CPI for inflation, expressed in thousands
- ⁴ Texas Education Agency
- ⁵ U. S. Census Bureau American Fact Finder

PRINCIPAL EMPLOYERS

Current and Nine Years Ago (Unaudited)

		2020			2011	
	-		Percentage			Percentage
	No.		of Total City	No.		of Total City
Employer	Employees ¹	Rank	Employment ²	Employees ¹	Rank	Employment ²
Gilmer ISD	409	1	28.1%	389	1	31.5%
Upshur County	217	2	19.3%	234	3	18.9%
Walmart	194	3	17.2%	249	2	20.1%
Hixson Lumber Company	150	4	13.3%	147	4	11.9%
ETEX	111	5	9.9%	88	6	7.1%
Upshur Rural Electric	109	6	9.7%	20	10	1.6%
RobRoy Industries	79	7	7.0%	110	5	8.9%
Custom Commodities	70	8	6.2%	85	7	6.9%
CSI	70	9	6.2%	58	9	4.7%
City of Gilmer	48	10	4.3%	52	8	4.2%
City of Gilmer Total2	1,457		57.04%	1,236		65.45%

¹ Employment numbers provided by respective employers

² Total City employment calculated from US Census American Fact Finder

FULL-TIME EQUIVALENT CITY GOVERNMENT EMPLOYEES BY FUNCTION/PROGRAM Last Ten Fiscal Years (Unaudited)

	2020	2019	2018	2017	2016	2015	2014	2013	2012	2011
Function / Program										
General Government										
City Administration	3	3	3	3	3	3	3	3	3	3
Finance	2	2	2	2	2	2	2	2	2	2
Municipal court	1	1	1	1	1	1	1	1	1	1
Community Development	1	1	1	1	1	1	1	1	1	1
Permits/Billing	3	3	2.5	2.5	2.5	2.5	2.5	2.5	2.5	2.5
Police										
Administration	1	1	1	1	1	1	1	1	1	1
Officers	16	16	16	16	16	16	16	16	16	16
Civilians	3.5	3.5	3.5	3.5	3.5	3.5	3.5	3.5	3.5	3.5
Animal control	1	1	1	1	1	1	1	1	1	1
Fire										
Firefighters and officers	7	9	7	7	7	7	7	7	7	7
Public Works										
Public Works Administration	1	1	1	1	1	1	1	1	1	1
Public Works Employees	11	11	11	10	9	9	9	9	9	9
Civic Center										
Administration	1	1	1	1	1	1	1	1	1	1
Total all governmental funds	52	54	51	50	49	49	49	49	49	49

OPERATING INDICATORS BY FUNCTIONS/PROGRAM

Last Ten Fiscal Years (Unaudited)

	2020	2019	2018	2017	2016	2015	2014	2013	2012	2011
Function/Program				-					· ·	
General government										
Building permits issued	30	20	99	115	157	145	214	244	166	*
Building inspections conducted	60	240	196	116	166	165	243	258	210	*
Public Safety										
Police:										
Physical arrests	223	478	385	479	494	718	467	351	319	314
Traffic violations	2,114	2,739	2,935	1,825	1,696	2,331	1,429	1,644	1,661	2,164
Fire:										
Emergency responses	455	456	593	481	434	423	457	413	362	540
Fires extinguished	117	117	201	133	132	174	161	194	134	228
Inspections	64	55	94	24	21	23	26	25	20	22
Highways and streets										
Street resurfacing (miles)	1	1	-	1	1	8	-	-	-	1
Potholes repaired	1,500	1,500	300	300	300	300	300	300	300	300
Water										
New connections	34	5	5	5	5	5	5	5	5	5
Water main breaks	24	19	45	31	25	35	29	20	30	30
Average daily consumption										
(thousands of gallons)	678	561	618	668	662	713	660	717	725	841
Peak daily consumption										
(thousands of gallons)	1,620	2,053	1,767	1,439	1,086	1,278	987	1,362	1,299	1,498
Municipal Court										
Cases processed	2,199	3,330	3,015	2,775	2,529	3,551	2,146	2,548	2,577	3,259
General Services										
Work orders	1,788	1,885	1,890	2,277	2,849	2,078	2,332	1,955	243	99
Information Technology										
Personal computers / laptops	20	20	20	20	20	20	20	20	20	20
Service requests	*	*	*	66	43	59	29	*	*	*

NOTES: "*" denotes data not available

CAPITAL ASSET STATISTICS BY FUNCTION/PROGRAM

Last Ten Fiscal Years (Unaudited)

	2020	2019	2018	2017	2016	2015	2014	2013	2012	2011
Function										
Police										
Number of stations	1	1	1	1	1	1	1	1	1	1
Number of patrol units	6	6	6	6	6	6	6	6	6	6
Fire										
Number of stations	1	1	1	1	1	1	1	1	1	1
Number of vehicles	11	11	11	11	10	10	10	10	10	10
Streets and Grounds										
Streets (miles)	41.40	41.40	41.40	41.40	41.40	41.40	41.40	41.40	41.40	41.40
Water										
Water mains	56	56	56	56	56	56	56	56	56	56
Fire hydrants	291	291	291	291	291	282	282	282	282	282
Storage capacity	2,075,000	2,075,000	2,075,000	2,075,000	2,075,000	2,075,000	2,075,000	2,075,000	2,075,000	2,075,000
Wastewater										
Sanitary sewer (miles)	53.20	53.20	53.20	53.20	53.20	53.20	53.20	53.20	53.20	53.20
General Services										
Facilities	4	4	4	4	4	4	4	4	4	4
Fleet vehicles	14	14	14	14	11	11	11	11	11	9
Network servers	2	2	2	2	2	2	2	2	2	2

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COMPLIANCE SECTION	
This section includes financial information and disclosures not required by the Governmental Accounting Stand Board and not considered a part of the basic financial statements. It may, however, include information whice required by other entities.	lards h is

KAREN A. JACKS & ASSOCIATES, P.C.

Certified Public Accountants

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Karen A. Jacks, CPA, CGMA Peggy J. Lantz, CPA Chanie A. Johnson, CPA

Independent Auditors' Report on Internal Control over Financial Reporting and On Compliance and Other Matters Based on an Audit of Financial Statements

Performed In Accordance With Government Auditing Standards

Honorable Mayor and City Council City of Gilmer, Texas 110 Buffalo Gilmer, Texas 75644

Honorable Mayor and City Council:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of City of Gilmer, Texas, as of and for the year ended September 30, 2020, and the related notes to the financial statements, which collectively comprise City of Gilmer, Texas' basic financial statements, and have issued our report thereon dated March 17, 2021.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City of Gilmer, Texas' internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Gilmer, Texas' internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Gilmer, Texas' internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Gilmer, Texas' financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material

effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Karen A. Jacks & Associates, P.C.

Karen a. Jacko & associates, P.C.

Longview, Texas March 17, 2021

NONE

CITY OF GILMER, TEXAS SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED SEPTEMBER 30, 2020

A. <u>Su</u>	mmary of Auditor's Results			
1.	Financial Statements			
	Type of auditor's report issued:	<u>Unmodified</u>		
	Internal control over financial reporting:			
	One or more material weaknesses identified?	Yes	X_	No
	One or more significant deficiencies identified that are not considered to be material weaknesses?	Yes	X_	None Reported
	Noncompliance material to financial statements noted?	Yes	X_	No
B. Fin	ancial Statement Findings			
NC	DNE			
C. Fe	deral Award Findings and Questioned Costs			

CITY OF GILMER, TEXAS SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS FOR THE YEAR ENDED SEPTEMBER 30, 2020

Finding/Recommendation	Current Status	Management's Explanation If Not Implemented
None.		

CITY OF GILMER, TEXAS CORRECTIVE ACTION PLAN FOR THE YEAR ENDED SEPTEMBER 30, 2020

None required.

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